



CITY OF

**TEXARKANA**  
 TEXAS

 P.O. Box 1967  
 Texarkana, TX 75504  
 Phone (903) 798-3900

December 15, 2016

Paul Johnson, EPA Region 6  
 1445 Ross Avenue, Suite 1200 (6SF-VB)  
 Dallas, TX 75202-2733

Dear Mr. Johnson,

On behalf of the City of Texarkana, Texas, a **local government**, and the City of Texarkana, Arkansas and the Ark-Tex Council of Governments (ATCOG), collectively known as the Texarkana, USA Brownfields Assessments Coalition, I am pleased to submit this application for EPA Brownfields Assessments Grant funding requesting consideration of \$450,000 for Hazardous Assessments and \$150,000 for Petroleum Assessments.

Texarkana, USA seeks to continue its existing Brownfields Assessments program focused on Texarkana's Targeted Brownfields Areas, consisting of 643 acres and 400 properties in the Historical Downtown, transportation and waterway corridors within the bi-state cities of Texarkana, Texas, (Bowie County) and Texarkana, Arkansas (Miller County) as well as impacted, contiguous neighborhoods (Beverly Community and College Hill) and associated commercial/industrial areas, together these constitute 5975 acres and 500 sites. Our Target Areas contain contaminated or potentially contaminated National and State Register properties, struggling community centers, disconnected trail systems along the cities' waterways, extensive rail systems, and transportation corridors littered with abandoned buildings. Known or suspected contaminants include mold, asbestos, pigeon guano, lead paint, perchloroethylene-based waste, cleaners, degreasers, oil, diesel, gas, heavy metals like lead and mercury, solvents, petroleum hydrocarbons, and methyl tertiary butyl ether (MTBE).

Children are tempted by vacant lands filled with industrial remains ranging from old tin manufactures to armature works, contaminated soils, and deteriorating petroleum, lead paint, mold, and asbestos laden buildings. Fifteen years ago, two Texarkana teens made national news after they found forty pounds of mercury on an abandoned brownfields property. Their play resulted in 170 confirmed poisonings as the mercury was spread through homes, schools, and businesses in this low-income area. Clearly, in Texarkana's Targeted Brownfields Area, low-income, minority, and other disadvantaged populations disproportionately bear the burden of environmental contamination, constituting a significant environmental justice concern.

Texarkana has made significant strides to redevelop Downtown and connecting corridors since the wake-up call of mercury poisonings, though there is still much work to be done to improve health, safety, sustainability, and livability. Funds from the Brownfields Assessments grants will allow Texarkana to improve the sustainability and livability of the target area for sensitive populations maximizing the Coalition's redevelopment strategy by focusing on contaminated properties that pose serious threats to human health, have the highest redevelopment potential where motivated, qualified property owners are prepared to deal with environmental cleanup and capitalize on assistance provided by Brownfields Assessment Grants, take advantage of Texarkana's EPA Brownfields Revolving Loan Funds and local expertise of graduates of the EPA Environmental Workforce Development Grant. This synergistic approach to Brownfields redevelopment provides the backbone for the successful implementation of the Coalition's overall Brownfields strategy.

Despite significant challenges, the Coalition partners routinely **involve and engage the community** in our planning and implementation of critical projects like this one. The demographic profile compiled for this application shows more than double the rate of poverty, less than half the per capita income; a lower

homeownership rate; and lower educational attainment in the Target Area than the comparable areas. We include Brownfields and redevelopment planning in our Brownfields public meetings, universal public meetings, Comprehensive Plan meetings, HUD – CDBG Consolidated Plan and Action plan meetings, outreach to community based organizations through the newspaper, web, Facebook, Twitter, text messages, public access television, radio and television adds, community message boards, advertising in minority interest newspapers, reaching out to Spanish speakers, and providing sign language. The Health Department distributes information. Perhaps most importantly, we pick up the phone and call our contacts. Our extensive network of neighborhood and interested community based organizations help us spread the word from person to person, assisting us to reach the broadest possible audience and target marginalized and sensitive populations. We listen to feedback of stakeholders, document their concerns and incorporate their ideas, wants, and needs into our plans and actions, especially those related to Brownfields. We are careful to schedule meetings at multiple times so that we can involve and engage our community stakeholders.

Brownfields redevelopment in Texarkana will expand economic opportunity and **improve air quality** as we address the treacherous vacant and decaying facilities that have caused out-migration of businesses and homeowners, caused downward spiraling of property values/tax base and surging emergency response in the area. New jobs, new homes, economic activity, the Perot Market Square, the Stateline Corridor project, and walking/biking trails will literally **help breathe life back to the oldest area in our city**. Our Downtown is the heart of this bi-state city and the corridors are the links to the health and livability our community wants.

#### **Threshold Criteria**

**a. Applicant Identification:** City of Texarkana, Texas, P.O. Box 1967, Texarkana, Texas 75504; General Purpose Unit of Local Government as defined under 40 CFR Part 31

**b. Funding Requested:** i) **Grant Type:** Assessment ii) **Assessment Grant Type:** Coalition

**iii) Federal Funds Requested:** \$600,000; **iv) Contamination:** \$450,000 Hazardous \$150,000 Petroleum

**c. Location:** Downtown, transportation and waterway corridors within the bi-state cities of Texarkana, Texas, (Bowie County) and Texarkana, Arkansas (Miller County) as well as impacted, contiguous neighborhoods (Beverly Community and College Hill) and associated commercial/industrial areas

**d. Property Information for Site Specific Proposals:** This is a Coalition Application

#### **e. Contacts:**

**i) Project Director:** Daphnea Ryan,  
903-798-3934/903-798-3913  
dryan@txkusa.org  
City of Texarkana, Texas  
P.O. Box 1967, Texarkana, Texas 75504

**ii) Chief Executive:** John A. Whitson, ICMA-CM  
903-798-3900/903-798-3913  
john.whitson@txkusa.org  
City of Texarkana, Texas  
P.O. Box 1967, Texarkana, Texas 75504

#### **f) Population**

**i)** City of Texarkana, Texas: 37,280; City of Texarkana, Arkansas: 30,353; ATCOG 67,663

**ii)** Ark-Tex Council of Governments (ATCOG) serves Texarkana, Texas and Texarkana, AR, and 7 additional counties

**iii)** We affirm: Jurisdictions are within areas experiencing persistent poverty (Miller County)

**g.** Regional Priorities Form/Other Factors Checklist: in Appendix 3 are attached

**h.** Letters from Arkansas and Texas are attached

Thank you for considering our proposal,

  
John A. Whitson, City Manager, ICMA-CM

## **1. COMMUNITY NEED**

### **a. Target Area and Brownfields**

#### **i. Community and Target Area Descriptions**

Downtown Texarkana, USA and the transportation corridors connecting this crossroads town were once the vibrant hub of commercial, retail, industrial, governmental and residential activities at the heart of a cutting edge bi-state Texas and Arkansas city. Two states, two city governments, but one city with deep southern and western roots, divided arbitrarily by Stateline Avenue, U.S. Hwy 71, connected still by its timber, military, railroad, transportation and brownfields history is located at the intersection of Interstate 30 to the north, Seventh Street (U.S. Hwy 67) and the main entrance to downtown Texarkana from the east (Little Rock, Memphis) and west (Dallas, Houston). U.S. Hwy 82, U.S. Hwy 59, and U.S. Hwy 71 also bisect Downtown Texarkana. Loop 151 surrounds the southern border of Texarkana, USA connecting the region to Interstate 49. As with many cities, Texarkana's early industries waned; leaving behind 3 Superfund sites and over 400 known or suspected brownfields as growth focused away from heart of the city and sprawled toward the north of Interstate 30. Abandoned industrial facilities, deserted gas stations encasing abandoned underground petroleum and chemical tanks line the still heavily traveled Highways 67 and 71, now the entry points to some of Texarkana's poorest neighborhoods. Many of yesteryear's stunning architectural landmarks that once show-cased Texarkana's economic vibrancy and industrial wealth are now dilapidated structures in the historical downtown area where the government offices, banks, museums, and courts serve the city's 67,578 residents. Downtown and associated corridors, nearly 6000 combined acres, comprise the overall Target Area<sup>i</sup> of this proposal. The highest priority assessment sites are in the downtown area of where more than 400 properties condensed within just under 600 acres have either been positively identified or are highly suspected of containing a range of air, water, and soil contaminants including pigeon guano, mold, asbestos, lead paint, perchloroethylene-based waste, degreasers, oil, gas, heavy metals, solvents, petroleum hydrocarbons, hexadecane; 4-(t-octyl) phenol<sup>ii</sup> and MTBE, also known as methyl tertiary butyl ether, or colloquially as methyl-ether-death<sup>iii</sup>. As a coalition, project partners are able transverse the multiple jurisdictional barriers posed by this unique community and location. The Texarkana, USA Brownfields Assessments Coalition includes the governments of both Texarkana, Arkansas and Texarkana, Texas as well as the bi-state Ark-Tex Council of Governments, a quasi-governmental entity with jurisdiction in both states.

#### **ii. Demographic Information and Indicators of Need**

According to the EPA, within two miles of a downtown Texarkana toxic air release<sup>iv</sup>, there are twenty-eight schools, fifty churches, and two hospitals, areas where vulnerable populations are at greater risk of exposure and detrimental impacts associated with brownfields. Texarkana's Brownfields are located within the areas of lowest household and per capita income within Texarkana, USA. The demographic profile for Texarkana clearly shows higher rates of poverty, lower median household incomes and lower rates of college graduates than county, state or national rates, according to the U.S. Census Bureau. The population of Texarkana now stands at 67,578, consisting of 43% minority residents, with 70% minority in the Target Area, 60% of whom are African Americans. Conversely, in Arkansas, the percentage of the population reporting as minorities is at 26.9%, while Texas reports 59% minority rate. Median household income where Texarkana, USA's is \$38,037, 72% of the national figure. In the Target Area, the per capita income of 15,764 is only 56% of the national average. Households in the Target Area live on substantially fewer dollars still shop in the same grocery stores as their relatively wealthier neighbors, if they have a vehicle available to go out of their food dessert neighborhoods - their incomes just do not stretch as far and they are much more likely to be unemployed.

**Texarkana, USA**  
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<b>V - see endnotes</b>	<b>Target Area</b>	<b>Bowie</b>	<b>Miller</b>	<b>TX</b>	<b>AR</b>	<b>USA</b>
Population	17,403	93,442	43,380	27,469,114	2,978,204	314,107,084
Unemployment	8%	5%	5.40%	4.20%	5.70%	5.00%
Poverty Rate	70%	21%	21.40%	17.50%	19.40%	15.60%
Minority	70%	36%	31.70%	59%	26.90%	37.20%
Median HH Income	\$38,292 Tx, AR \$39,113 Tx, TX	41,657	\$40,317	51,714	\$41,371	\$53,482
African-American	60%	25%	25.2	12.50%	15.70%	39,167,010 (12.6%)
Hispanic	7%	7%	3.2	38.8	7.20%	51,786,591 (16.6%)
Public Assistance/SNAP	19% Tx, AR 22% Tx, TX	17%	17%	14%	15%	14.90%
Not in Labor Force	52%	46%	40.40%	35.70%	41.50%	35.70%
Per Capita Income	\$15,764	\$35,795	\$21,104	\$26,999	\$22,798	\$28,155
Children	26%	24%	24.20%	26.30%	23.70%	73,877,478 (23.7%)
Female	50%	50%	50%	50.40%	50.90%	158,289,182 (50.8%)
No H.S. Diploma	21%	13%	14.80%	18.10%	15.20%	14.00%
No Vehicle Available	9% Tx, AR 13% Tx, TX	7%	8%	6%	6%	9.10%

This region has been hit hard by the BRAC (Base Realignment and Closures) process, closures, and downsizing of regional manufacturers, resulting in fewer jobs that pay living wages. According to Workforce Solutions, the regional Workforce Development Board, Texarkana has lost 3,472 jobs since 2009. Texarkana's Target Area has an unemployment rate of 8%<sup>vi</sup>, a full three percentage points above the national average. The true state of unemployment is realized when examining the labor participation rate, where the Target Area has 52% of working eligible adults no longer in the workforce, resulting in high rates of public assistance and SNAP participation.

### **iii. Brownfields and Their Impacts**

Assessments will be prioritized for funding by the Texarkana, USA Brownfields Assessments Coalition, based on the following criteria: **1. Extent of public health, safety and environmental issues** – Priority assessment and cleanup will eliminate potential hazards to human health and the environment. Based on the assessments performed under the current grants, most properties assessed will have some level of lead, asbestos, mercury, pigeon guano or petroleum-based contaminants that can be safely remediated. **2. Availability and reuse of existing infrastructure.** **3. Community input:** Projects must seek community input as part of the application process. **4. Greenspace preservation or creation.** **5. Potential for economic development.** The Coalition identified five priority sites that exist within the living and working areas of the community where poverty rates exceed 50% on both sides of Stateline Avenue.

1. Grim Hotel: Seven story historic hotel on Stateline Avenue, Downtown Texarkana. Identified contaminants include asbestos, lead-based paint. Needs Phase II update and clean-up plan.

2. Union Station: Property literally straddles the state line. Needs update of Phase II Assessments. Potential RLF recipient. Possible ground water contamination. Lead based paint and asbestos identified. Property's most significant challenge is that the property sits in two distinct areas of jurisdiction requiring collaboration between two cities and two state departments of Environmental Quality.
3. Ritchie Grocery: National Historic Register property. Needs Phase II update and clean-up plan. Rough estimate of clean up provided by HEC Environmental. Potential Brownfields RLF recipient.
4. Perot Market Square and Farmers' Market. Multiple properties. TBA performed through partnership with Texas Commission on Environmental Quality. Needs Phase II assessment and possible clean-up plan. Location is immediately adjacent to a known gas plume. Project is included in Texarkana, Texas Capital Improvement Plan and is a fully funded project if the environmental issues can be addressed.
5. Swampoodle Creek Restoration and Wetland Development Downtown. Technical submission of \$20 million requested by Natural Resource Trustees for Kerr-McGee/Tronox Superfund site damages to Texarkana area ecological resources. Project includes Phase 1 and II Assessments of properties contiguous to Swampoodle Creek that flows through downtown, bordering homeless persons services and public library. Will become a public access wetland project designed by environmental contractors, Ecology and Environment, Incorporated.

#### **b. Welfare, Environmental, and Public Health Impacts**

##### **i. Welfare Impacts**

In Texarkana's Targeted Brownfields Area, low-income and minority populations bear a disproportionately higher burden from environmental contamination, constituting a significant environmental justice concern. According to the EPA's EnviroMapper, there are 4 Air Emissions (AIRS/AFS) sites, 2 active Superfund sites, 8 Toxic Release (TRI) sites, 65 Hazardous Waste (RCRA) sites, 10 Water Discharger (PCS & ICIS) sites, and 27 Brownfields sites entered in the EPA's ACRES database within a two-mile radius of the most recent toxic air release by HUMCO, Inc. These are concentrated in Texarkana's Brownfields Target Area where children are tempted to play in derelict facilities on their way to and from school one hundred and eighty days per year, constituting unnecessary exposure of school aged children to Brownfields contaminants in this low income, predominantly African American area. Safety concerns abound in these areas of concentrated poverty. There are few community services, few transportation alternatives and few sidewalks in these communities. Where there are sidewalks, continuous, fast-flowing traffic pollutes the air with exhaust fumes and keeps friable contaminants stirred in the wake. Consequently, children disturb potentially contaminated soils by virtue of walking home. Open land appears clean along the streams bisecting these communities. These creek areas are havens for illegal activities, and have concentrations of pollutants, washed by stormwater from blighted properties, abandoned and occupied pre-1950's homes, dry cleaners, hatters, gas stations, railroad industry sites, and manufactured gas sites. These soils are then blown and breathed.

##### **ii. Cumulative Environmental Issues**

The Cumulative Environmental Issues experienced by people in and around the Target Area constitute an overburdening from existing pollution in an area of high concentrations of poverty and minority residents with few mobility options. Downtown and contiguous neighborhoods are ringed on the southeast side by an active railroad hub dating back to the 1860's, on the south, east, and west sides by an Interstate Loop, and the north by Interstate 30. The region's rich timberlands prompted the development of timber processing and supportive industrial uses surrounding south and east



borders of the downtown and residential neighborhoods, with two active and one closed creosote Superfund sites. Most sites have histories dating back to 1875, long before it was understood that chemicals do not just disappear because they've been buried, burned or dumped. Coalition members have collectively conducted 52 assessments in the Target Area.

While the creek areas are often overlooked as Brownfields because nature has provided a soothing green cover, it becomes apparent that abandonment and neglect of pre-1950's housing stock and historic structures have created a host of redevelopment issues as the state highways converge at the historic downtown. Some areas of contamination cannot be seen simply because contaminants are underground in the form of gas tanks lining the road. As the roof spaces on these sites fail and windows are broken, the structures become compromised, concentrators of breathable, friable contaminants released into the air. The *inhalation and skin exposure to unknown chemicals* is of particular concern throughout the Target Area.

**vii See Endnote**

Selected Variables	Value	State Avg.	%ile in State	EPA Region Avg.	%ile in EPA Region	USA Avg.	%ile in USA
<b>Environmental Indicators</b>							
Particulate Matter (PM 2.5 in $\mu\text{g}/\text{m}^3$ )	9.9	9.63	54	9.45	62	9.32	60
Ozone (ppb)	48.9	45.4	66	47	56	47.4	53
NATA* Diesel PM ( $\mu\text{g}/\text{m}^3$ )	1.05	0.756	79	0.72	80-90th	0.937	60-70th
NATA* Cancer Risk (lifetime risk per million)	60	41	99	42	95-100th	40	95-100th
NATA* Respiratory Hazard Index	2.3	1.8	81	1.8	80-90th	1.8	70-80th
Traffic Proximity and Volume (daily traffic count/distance to road)	300	390	69	320	74	590	69
Lead Paint Indicator (% Pre-1960 Housing)	0.42	0.16	85	0.18	85	0.3	70
Superfund Proximity (site count/km distance)	0.81	0.075	99	0.072	99	0.13	97
RMP Proximity (facility count/km distance)	0.33	0.61	54	0.55	59	0.43	68
Hazardous Waste Proximity* (facility count/km distance)	0.054	0.11	35	0.11	39	0.11	39
Water Discharger Proximity (facility count/km distance)	0.29	0.48	66	0.41	68	0.31	74

### iii. Cumulative Public Health Impacts

Adults and children *inhale the strong odors of unknown chemicals* as they shop, obtain social services, attend to legal matters, go to the public library, or access the T-Line Transit System throughout the Target Area. Increased exposure to volatile chemicals radiating from contaminated sites, leaking toxins polluting the soil where area resident's gardens grow, and children exploring and playing on brownfield sites directly coming into contact with such chemicals and industrial wastes can result in serious detrimental effects on the health of local residents and sensitive populations.

In Texarkana's Brownfields Area, the most vulnerable of all citizens reveal the dire consequences of urban decay. Nationally, 8.2%<sup>viii</sup> of all births results in a child with low birth weight, at risk for serious long term disability, heart disease, diabetes, stunted growth, low I.Q, respiratory illnesses, and other significant health effects. In Texas, there are 75.74 low birth weight children born for every 1,000 births. That rate increases substantially for Bowie County at 96.85 out of every 1,000 births resulting in low birth weight.<sup>ix</sup> In Bowie County there were 186.7 per 10,000 children born with birth defects in 2006<sup>x</sup>, as compared to the national rate of 115.26 per 10,000 births. According to the Arkansas Pregnancy Risk Assessment Monitoring System, in the state of Arkansas, black women are twice as likely as white women to have a low birthweight infant<sup>xi</sup>. Though low birth weight and birth defects statistics are not available for these smaller regions, Texarkana's poorest and highest minority populations live in Texarkana's Targeted Brownfields area.

Low birth weight and birth defects in predominately African American and poor populations are significantly higher than in other demographic categories.<sup>xii</sup> It is not clear if environmental

contamination from Texarkana's brownfields contributes to the problems of birth defects and low birth weight, or if the economic consequences of real or perceived contamination and the resultant economic vulnerability of this area are more to blame<sup>xiii</sup>. What is most clear, however, is that birth defects and low birth weight are the two most significant causes of infant mortality. Texarkana's poor, located primarily in the areas of highest brownfields concentrations, have the highest infant mortality rates in the region, at 12.8<sup>xiv</sup> in 2007 as compared to either Texarkana at 8.2, or Texas at 6.1, or the nation, holding steady since 2000 at 7 per 1,000. Often Bowie County statistics provide the only reliable health data for the area. According to the Texas Department of State Health Services, Bowie County ranks 20th out of all 223 Texas counties with the highest rate of mortality due to cancer.<sup>xv</sup> In the Texas Department of Health Region 4, where Texarkana is the largest city, 7.7% of the citizens in have some form of asthma. The Office of Surveillance, Evaluation and Research (OSER) for the Texas Department of State Health Services reports that the prevalence of current childhood asthma is the highest in the state at 14.7%<sup>xvi</sup> Moreover, this study documented the higher incidence of asthma in children living near contaminated sites as compared to other Texas children. The artificial line dividing Texarkana, USA with Stateline Avenue does not prevent Texarkana, Arkansas residents from experiencing the same negative impacts.

### **c. Financial Need**

#### **i. Economic Conditions**

Instead of a beautiful historical area, the City has rampant out-migration, a devastated downtown that are social, environmental and economic detriments. Texarkana shows a significantly higher poverty rate (70%) in the project area than in the city, states, or nation. The Target Area has more than double the rate of poverty less than half the per capita income; and lower educational attainment. The unemployment rate is three percentage points above the national unemployment rate. The higher percentage of people receiving public assistance coupled with lower educational attainment suggest that residents in the Target Area may be more likely to be long-term unemployed. Significant economic disruptions from plant closures and loss of jobs due to Base Realignment and Closures (BRAC) have hit low skilled and semi-skilled workers like those in the Target Area particularly hard with 3,472 documented job losses in the area. Poverty and blight in these areas drain the municipal coffers.

The Brownfields properties in the Target Area are havens for illegal activities, a public health risk and a deterrent for developers. Abandoned, dilapidated properties and contaminated vacant lots have a profound impact on the environment and the sustainability and livability in the Primary Target Area for residents.

#### **ii. Economic Effects of Brownfields**

The EPA recognized Texarkana's good faith struggles to redevelop Brownfields properties when Texarkana had the honor of being chosen as the first city in the nation to receive technical assistance through the Community Development Finance Administration (CDFA) Partnership with EPA for Texarkana's largest Brownfield project to date, the seven story Grim Hotel. CDFA identified several economic factors that inhibit redevelopment of the Grim that also pertain to Texarkana's other Brownfields. Chief among the issues are low property values that pull down the City's ability to capitalize on the Tax Increment Finance District (TIF) to fund assessment, clean up and redevelopment projects. While the TIF district in Texarkana's neighborhoods north of I-30 fund infrastructure and development projects there, the TIF district serving the Brownfields Target Area downtown generated no additional tax revenue in ten years as property values continue to decline. Several factors severely limit the City's ability to draw on other sources of funding for the cleanup of brownfield sites including: **Declining Fiscal Condition of the Target Area** – Out-migration has left

a population of very low income residents with few job opportunities, abandoned properties with caving roof tops, havens for criminal activity, placing further strains on the ability to maintain the aging infrastructure and provide supportive services, causing a substantial burden on municipal services. **Vast Number of Sites, High Exposure** -Texarkana's brownfields are grouped along the transportation corridors and downtown area, in areas of community disinvestment. Nearly half of the City's residents live within or adjacent to the Primary Target Area with significant exposure.

**Limited Brownfields Assessment Funds Available** – Coalition partners have secured funding in the past from the Texas Commission on Environmental Quality (TCEQ) and four now expired Assessment Grants from the EPA. **Critical to Implementation of RLF** – Having a vibrant Assessment Grants Program provides a critical link in the implementation of the EPA Brownfields RLF program. The City of Texarkana, Texas currently has three RLF loan and sub-grant recipients that require assistance with assessing properties.

The continual decrease in property values and generated taxes substantially limits the Coalition partners' ability to aggressively address the brownfields issue and go forward with revitalization plans in the Target Area. Property tax revenues currently make up 40% on average of the Texarkana, Texas budget. Sales taxes, property taxes, and transfers are responsible for a substantial portion of the both cities' operating revenue budget. For example, in Texarkana, Arkansas, Police and Fire, and Emergency Services now constitute an untenable 90% of the City's budget; meanwhile, in Texarkana, Texas, the overall net decrease in revenues, transfers, and capital leases in fiscal year 2014 compared to the prior fiscal year was \$2,016,355, due mostly to an overall decrease in revenue of \$337,000, and a net decrease in transfers. Over the past five years, vacant brownfields in the Target Area have cost the cities' approximately \$2.5 million from decreased property taxes. This inhibits Coalition partners' ability to improve livability for the community and is unsustainable in even a short-term analysis.

Known and/or suspected environmental contamination thwarts critical economic redevelopment projects that will stimulate the local economy and create new jobs for low and moderate income persons. With poverty rates hovering between 22% and 80%, in these neighborhoods, the residents themselves do not have the means to solve these complicated redevelopment issues without assistance from the Coalition to improve revenues, property values, and quality of life.

## **2. PROJECT DESCRIPTION AND FEASIBILITY OF SUCCESS**

### **a. Project Description, Timing and Implementation**

#### **i. Project Description and Alignment with Revitalization Plans**

Three key organizations are partnering to initiate a Brownfields Assessments Coalition to address environmental assessment needs in Texarkana. Downtown is redeveloping and the shape the local economy takes will impact the community for generations to come. The community must be able to recoup its investments with a stronger tax base that can support and maintain infrastructure and services. The downtown must be a place where people have the opportunity to both live and work. Bringing a younger demographic to the process of placemaking presents Texarkana with its best chance at improving health outcomes for sensitive populations and stopping the out-migration of the young people educated here. Losing the opportunity to redevelop downtown could result in further decay of Texarkana's historic structures, greater risk of exposure to environmental contaminants, and an ever-shrinking tax base, increased blight, vacancy, and community disinvestment. This is also a crucial time to preserve Texarkana's rich cultural, historical, and artistic legacy. The Texarkana, USA Brownfields Assessments Coalition requests \$450,000 for Hazardous Assessments and \$150,000 for Petroleum Assessments as the cornerstone of Texarkana's



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Redevelopment Plan in the Texarkana Targeted Brownfields Area, representing over 500 acres and 400 properties in the Historical Downtown and transportation corridors that are contaminated or potentially contaminated with pigeon guano, mold, asbestos, lead paint, mercury and other heavy metals, or petroleum based contaminants.

Funds from the Brownfields Assessments Grants will allow Texarkana to improve the sustainability and livability of the Target Area for sensitive populations maximizing the City's redevelopment strategy by focusing on contaminated properties with highest health risks and redevelopment potential where motivated, qualified RLF borrowers and sub-grantees as well as both cities are prepared to deal with environmental cleanup and capitalize on assistance provided by this grant, and the local expertise of graduates of Texarkana's EPA Environmental Workforce Development Grant, as well as local community partners and other state and federal agency participation. Working closely with the Texarkana Metropolitan Planning Organization, Coalition members have contributed to the sound development of a 25-year transportation plan that maximizes existing infrastructure and will follow a Complete Streets methodology, consistent with the HUD-DOT-EPA Livability Principles. Texarkana, Arkansas has an existing Comprehensive Plan and HUD 5 Year Consolidated Plan. Texarkana, Texas is on the last year of the HUD 5 Year Consolidated Plan and is currently working through citizen and stakeholder input to develop a new Comprehensive Plan for the City. This application is consistent with the plans generated by and for this region.

**ii. Timing and Implementation**

	Year 1				Year 2				Year 3			
Activity	Q1	Q2	Q3	Q4	Q5	Q6	Q7	Q8	Q9	Q10	Q11	Q12
Grant Management	x	x	x	x	x	x	x	x	x	x	x	x
Coalition Meetings	x	x	x	x	x	x	x	x	x	x	x	x
RFQ	x											
Hire Consultants		x										
Public Meetings		x		x		x		x		x		
Site Selection		x			x				x			
Site Access		x	x			x	x			x	x	
Phase 1 & 2's			x	x	x	x	x	x	x	x		
Cleanup Planning									x	x		
Project Closeout												x

The City of Texarkana, Texas, as the primary applicant, will take the lead on this project to ensure that all grant requirements will be met, including the outputs and outcomes associated with primary tasks will be achieved and funding will be expended within three years.

**(a) Contractor procurement:** In collaboration with the Texarkana, USA Assessments Coalition, the Texarkana, Texas will develop an RFQ in order to procure a contractor. We fully expect that Ecology and Environment, Incorporated will be the most qualified contractor with the deepest knowledge of the full range of environmental issues faced by Texarkana as they are working with the City of Texarkana, Texas presenting a second-round Technical Submission to the Natural Resource Damage Assessment Trustees (NRDA) for a \$20 million project to restore the ecological systems of the watershed in Texarkana. Their letter supporting the Assessments Coalition is attached. All procurement will be governed by federal regulations, particularly **40 CFR Parts 30-31**. Any contracts over \$50,000 must be authorized by the duly elected citizen representatives on the City Council. This process takes three months as the proposal is presented in Public Meeting forums at least 3 times before it goes to vote. **(b) Inventory:** Texarkana is fortunate in that both sides of the

city maintain extensive site inventories due to previous Assessments grants. The first five sites have been identified through interaction with residents, property owners, and other stakeholder, and priority established by Coalition and community consensus. These sites were selected because of the potential for high level impacts on human health and the environment. These sites have projects underway that require further assessment to proceed and are funded if the projects can overcome the environmental obstacles. Each of the 3 Coalition partners will have two members from staff present at all quarterly Coalition meetings. Each person will have a vote on properties to consider and before directing the selected contractor to proceed. Partner agencies will attend quarterly meetings to ensure that citizens and stakeholders have a voice at the table in selecting and prioritizing sites. (c) **Site access** will be obtained by the agency having jurisdiction in the state where the brownfields property exists. The Coalition will follow the policies and procedures outlined in the Quality Management Policies and Procedures required in all EPA Brownfields grants. The agency with jurisdiction will also be responsible for securing the site.

**b. Task Descriptions and Budget Table**

**i. Task Descriptions**

Task 1-Phase 1 and 2 Assessments (\$325,000 Haz + \$83,725 Pet): This task includes activities related to carrying out site assessments, including procurement of consultants, technical assistance on sites, QAPP for all sites, Sampling and Analysis Plans/Health and Safety Plans for Phase 2 Assessments. Texarkana anticipates conducting Phase 1 and 2 Assessments that range in size and complexity. Costs are based on Texarkana's experience with assessing properties in this area, we estimate contractual expenses for: 10 Hazardous brownfield sites (10 x \$2,500 = \$25,000) and 2 Petroleum sites will have Phase 1 assessments (2 x \$7,000 = 14,000; 12 Hazardous brownfield sites (12 x \$25,000 = \$300,000) and 3 Petroleum sites (3 x \$20,000 = \$60,000) will have Phase 2 assessments. These activities will be conducted by appropriately licensed qualified environmental professionals (QEP). Approved contract costs will include entry of site findings in ACRES. Office supply costs (\$250 x 2) are included in this budget item. Personnel cost for this task is calculated at \$28 per hour with a .41 fringe rate x 200 staff hours for Hazardous and 240 staff hours for Petroleum (\$7,896 Haz and \$9,475 Pet). Petroleum requires more man hours due to the presence of underground storage tanks.

Task 2-Site Reuse and Cleanup Planning \$62,094 + \$89,793: Funding is included to support cleanup and reuse plans through "No further action required" status issued and enrollment in the Texas Commission on Environmental Quality (TCEQ) and Arkansas Commission on Environmental Quality (ADEQ) Voluntary Clean-up Program (VCP) and entry of outputs and outcomes in ACRES database (cost). Costs incurred will include Brownfields staff time calculated for 300 staff hours (\$11,844) for Hazardous and 290 staff hours (\$11, 449) for Petroleum. Supplies here are calculated at \$250 for each. 12 clean-up plans will be created for Hazardous (12 x \$4,000 = \$48,000) and 3 plans (3 x \$4,000 = \$12,000) for Petroleum substances.

Task 3-Community Outreach \$5, 527 + \$7,501: Upon grant award, the City will host a rapid-deployment meeting that will serve to immediately begin planning and implementation of this project and host a public meeting to announce the award, provide information to the public, and invite further public participation. Costs for supplies are included higher here as the Coalition intends to purchase software to enhance the inventory to allow for citizen input (\$2,000 Hazardous, (\$2,000 Petroleum) The City expects 100 hours of staff time to Community Outreach\_calculated as for 140 (Haz \$5,527) and 190 hours (Pet \$7,501) for personnel. Contractual costs include (6,000 Haz + \$4,000 Pet) for assistance with development and distribution of outreach materials.

**Texarkana, USA**  
**FY2017 US EPA Brownfields Assessment Grant**

Task 4-Cooperative Agreement Oversight \$41,233 + \$29,074 = \$70,307: Coalition members are investing in this program and will underwrite the majority of the costs of staff time for this award. The budget includes funding for the professional management and timely execution. Personnel costs contain salary and costs calculated as \$20,328 (Haz @ 550 hours) and \$19,740 (Pet @ 500 hours) for Brownfields team members, including the project manager responsible for coordination with EPA Region 6 and grant compliance. Travel expenses for six team members to each travel to the EPA national brownfields conference or EPA Region 6 conferences (\$6,000 Haz, \$6,000 Pet). Flights, driving, hotels and meals are also included with the expectation that team members will learn best practices and identify ways to leverage EPA resources.

**ii. Budget Table**

<b>Hazardous Substances</b>					
	Task 1: Phase I/II Assessments	Task 2: Cleanup Plan/ABCA	Task 3: Outreach	Task 4: Program Support	Total
Personnel	\$7,896	\$11,844	\$5,527	\$20,328	\$45,595
Travel	\$0	\$0	\$0	\$6,000	\$6,000
Supplies	\$250	\$250	\$2,000	\$1,405	\$3,905
Contractual	\$325,000	\$50,000	\$6,000	\$13,500	\$394,500
<b>Total</b>	<b>\$333,146</b>	<b>\$62,094</b>	<b>\$13,527</b>	<b>\$41,233</b>	<b>\$450,000</b>
<b>Petroleum Products</b>					
	Task 1: Phase I/II Assessments	Task 2: Cleanup Plan/ABCA	Task 3: Outreach	Task 4: Program Support	Total
Personnel	\$9,475	\$11,449	\$7,501	\$19,740	\$48,165
Travel	\$0	\$0	\$0	\$6,000	\$6,000
Supplies	\$250	\$250	\$2,000	\$1,334	\$3,834
Contractual	\$74,000	\$12,000	\$4,000	\$2,000	\$92,000
<b>Total</b>	<b>\$83,725</b>	<b>\$23,699</b>	<b>\$13,501</b>	<b>\$29,074</b>	<b>\$150,000</b>
<b>Grand Total</b>	<b>\$416,871</b>	<b>\$85,793</b>	<b>\$27,028</b>	<b>\$70,307</b>	<b>\$600,000</b>

**c. Ability to Leverage**

The City of Texarkana aggressively seeks funds needed to clean up sites and to redevelop the Target Area. Leveraging the City will use toward assessment, cleanup and promoting redevelopment in the Target Area include: • PY2011 - \$783,462 grant award from the State of Texas State Transportation Enhancement Program (STEP) providing Target Area sidewalk improvements, “period lighting”, benches, trash receptacles and landscaping; • PY2011 - \$416,000 grant award from the State of Texas Department of Housing and Community Affairs (TDHCA) reconstruction of five (5) homes for lower income residents in the Target Area; • PY2011-12 - \$104,000 grant award from the TDHCA provides \$20,000 each for five (5) new homebuyers in the Target Area; • PY2011 - \$997,893 in 2009-2011 Community Development Block Grant (CDBG) funds reconstruction of seven (7) homes and demolition of substandard slum and blight properties in the Target Area; • PY2012 – EPA Brownfields Environmental Workforce Development award of \$300,000; HUD CDBG Program Downtown Target Area \$308,239; HUD Supportive Housing Program - \$907,635; USDA Farmers’ Market (NEW) \$93,74; Brownfields Multi-Purpose Grant - \$400,000; Brownfields

Assessment Grant \$400,000; Brownfields Revolving Loan Fund \$833,799; NEA – Our Town Grant \$100,000. Capital Improvement Plan Market Square funding. These are all firm, leveraged resources that will make this project successful.

### **3. COMMUNITY ENGAGEMENT AND PARTNERSHIPS**

#### **a. Engaging the Community**

##### **i. Community Involvement Plan**

Texarkana's experience with successfully managing Brownfield grants and engaging the community in the implementation of redevelopment and sustainability initiatives will prove beneficial as the Coalition works to engage and involve impacted communities and citizens. Trust, transparency, and two-way communications constitute the basis of Texarkana's plan. Narrowly selecting communication methods inhibits broad engagement; thus, our Community Involvement Plan begins with development of communication materials appropriate to the diverse interests and preferred communication methods of the people within and surrounding the Target Area as well as other interested stakeholders. The Coalition will maintain active, two-way communication the constituents of all three organizations, including their local elected representatives including site selection, site prioritization, and clean-up planning based on property re-use. The Texarkana Coalition will employ multiple communication means, relying on assistance provided by Texarkana's Community Based Organizations for deep distribution. Main Street Texarkana reaches property owners and persons interested in downtown redevelopment and historic preservation, both of which tend to be highly motivated to see Brownfields assessed and cleaned up. Their electronic and traditional mailing lists also include local banks (lenders), business organizations, and developers. Additionally, the Arts and Historic District, also a bi-state group of motivated stakeholders, has committed to assisting the Coalition's efforts at two-way communication. The resources of the EPA Brownfields Revolving Loan Fund Committee will also be brought to bear.

##### **ii. Communicating Progress**

Spreading the communication wide and finding the depth of engagement desired by the impacted community, then remaining open to what the community wants builds trusts and further engagement. The Coalition plans to host public meetings and go out to the neighborhoods to talk person to person. Meeting with churches and neighborhood associations is often a more effective means of spreading the word than paying for media. Some residents respond more to hard copy mail, while others will actively participate with social media efforts. Residents of both sides of the city are actively participating in a comprehensive planning process. Texarkana, Texas conducted two public meetings in the past six months that highlighted redevelopment efforts, including soliciting feedback on a Coalition application for Brownfields Assessments. It is clear from the level of engagement and diversity of respondents and responses that the we are reaching the populations served in this application. Our communication plan incorporates the same strategy and includes a wide-ranging public outreach, stake holder interviews, and extensive marketing campaigns, well documented by sign in sheets, legal notices, press releases, and subsequent news stories. The program and meetings will be advertised in the local newspapers, posted on the city websites, promoted on the Main Street Texarkana website and newsletters (Letter Attached,) advertised on posters and flyers and promoted on Facebook and other social media. MySideWalks software will allow the city to visually communicate with area stakeholders. Quarterly progress meetings will be open to the public and outputs and outcomes reported to both City Councils and the ATCOG Board of Directors. These more formal communications are more likely to engage business and civic minded persons while maintaining updates on a Coalition website, agency Facebook pages, and other social media is a better communication strategy for younger, more wired persons. All major decisions will require

approval by the duly elected City Councils - agendas are posted two weeks in advance and public comment is elicited for all agenda items. All meetings are handicap accessible. Spanish translation is provided as are communication services for blind and/or deaf participants.

**b. Partnerships with Government Agencies**

**i. Local/State/Tribal Environmental Authority**

Texarkana has well-established working relationships with local, county, and state environmental and health agencies that will provide essential program components. The Texarkana-Bowie Health Department (TBHD), a subsidiary of the City of Texarkana, Texas, works to provide health information related to assessment and cleanup activities for area residents and visitors and will assist the Coalition with monitoring health impacts in the impacted communities, and ensure that appropriate resources are available as needed. The Texas Commission on Environmental Quality (TCEQ) and the Arkansas Commission on Environmental Quality (ADEQ) support assessment and cleanup programs in Texas and Arkansas through their Voluntary Cleanup Program(s) (VCP). Assessment projects that move to a clean-up stage may enroll in the state's voluntary program in order to receive the administrative, technical, and legal incentives like cleanup certifications and assistance obtaining Brownfields tax incentives. TCEQ and ADEQ will continue to provide technical assistance to Texarkana.

**ii. Other Governmental Partnerships**

Identify and provide information on other relevant federal, state, and/or local governmental agencies with which you will partner during your assessment project (e.g., DOT, HUD, a health agency), and describe the role they may play to ensure your brownfields project is successful.

The City's key partners include the United States Department of Agriculture - \$200,000 grants for the Farmers' Market that will relocate to the Perot Market Square and National Endowment for the Arts -- \$100,000 for the Perot Market Square master arts plan. Southwest Arkansas Development District assists Texarkana, AR to develop Brownfields capacity and provide economic development direction. The City will also partner with the Texarkana Regional Metropolitan Planning Organization to provide Brownfields Coalition members with critical insight into livability and sustainability issues of infrastructure reuse and redevelopment improvements as well as access to transportation oriented resources of other federal and state agencies.

All three Coalition partners actively work to improve the Target Area's physical condition through street improvements, repairs and drainage improvements, demolition of substandard structures that pose health and safety risks and reconstruction of dilapidated homes for low-income homeowners.

**c. Partnerships with Community Organizations**

**i. Community Organization Description & Role**

- The STEM Club (Science, Technology, Engineering and Math) at Texarkana Community College will assist with data collection and entry for the GIS enabled, smart phone ready, property inventory enhancement. Through publishing more than 20 years of their sampling data, they have contributed an understanding of the connection between the creeks and waterways running through the Target Areas and the ecological and environmental issues related to the creeks and have generously given their time to this and other Texarkana area ecology projects. They are also active partners in the \$20 million Comprehensive Stream Restoration project now under consideration by the National Resources Damage Assessment Trustees.
- Main Street Texarkana – the only Bi-State Main Street Program in the U.S. – for preservation and economic development of Historic Downtown Texarkana in Texas and Arkansas. As a partner in the EPA Assessments project, the Main Street program will offer their support and expertise through promotion of public engagement activities. As an active partner with both cities, Main

Street has helped to plan and implement many foundational downtown revitalization efforts like the Perot Market Square, the Court House Square Initiative, the Farmers' Market, Grim Hotel project, and the Multi-Purpose Brownfields project at 203/205 W. Broad Street. Their annual Dine on the Line brought out thousands of people to dine at the longest Stateline table ever. They will assist with communications, site selection, and re-use planning.

- The Arkansas Municipal Auditorium Commission, a 501(c)3 organization dedicated to the restoration of a 1,000-seat historic theater downtown, will assist the Coalition with public engagement. Members of the Coalition contribute a local arts perspective and experience with developing re-use planning for the theater.
- The Arts and Historic District organization is a collaboration between the cities as well as local arts and historic resources organizations to promote economic vitality within downtown. They actively promote tourism research and tourism-based activities through Trip Advisor and other local resources. Their work is essential to understanding the opportunities present within the context of the built infrastructure in the Target Area. They will assist with outreach, community involvement, and engagement.
- The Beverly Neighborhood Association is made up of residents of one of Texarkana's most challenged neighborhoods. Brownfields in their area are mostly comprised of pre-1950's residential structures, many located adjacent to creeks that run into downtown and alongside Beverly Park. They will assist with community outreach, the communication plan, community involvement/engagement, site selection and re-use planning. They will also be an important conduit for health and welfare related information about the dangers of lead-based paint and residential asbestos.

## **ii. Letters of Commitment**

Letters of Commitment are attached. These provide affirmation of community organizations' roles in and commitment to developing and implementing the Texarkana, USA Brownfields Coalition Assessments Program.

### **d. Partnerships with Workforce Development Programs (2 points)**

As a prior EPA Brownfields Environmental Technician Program recipient, Texarkana, Texas was recognized for an exemplary Job Training Program, coordinating efforts of the city's hiring and procurement processes to promote hiring of graduates of the program. Workforce Development was an essential partner in that effort, with 80% of program graduates finding jobs. They have pledged their continued support for this Brownfields program to ensure local people have the opportunity to be hired for assessment, clean-up, and redevelopment jobs. Their letter of support and documentation of disruptions to the local economy is attached. Any RFP's or RFQ's related to this project will include language approved by coalition partners' HR and Procurement Departments encouraging local hiring, local firms, and local opportunities so that those most harmed by Texarkana's brownfields are the first to benefit from assessment, clean-up and restoration.

## **4. PROJECT BENEFITS**

### **a. Welfare, Environmental, and Public Health Benefits (13 points)**

The City of Texarkana anticipates improved welfare, environmental, and public health outcomes resulting from redevelopment in the Target Area. Brownfields cleanups have numerous public health benefits, even though they may be difficult to quantify. Many times, cleanup programs demonstrate their effectiveness in terms of increased employment and other socio-economic measures, without emphasizing the associated public health benefits.

Air quality for people living and working in downtown spaces will be improved. Redeveloping contaminated sites will help protect the environment and health of the citizens of



Texarkana, turning abandoned, contaminated properties into productive community resources, eliminating health and safety hazards, and improving air, water and soil quality. The City's plans and policies include: • Use of Existing Infrastructure - Brownfield revitalization makes use of existing roads, utilities, and other infrastructure instead of using tax revenues and other public resources to extend the same services to new development in outlying areas; • Encourage Green Buildings - Green Building techniques and materials will be encouraged by the City in redevelopment proposals. The City encourages developers to strive for LEED certified projects; • Green Remediation - The City, will implement ways to decrease the environmental footprint and maximize the environmental outcome of each cleanup through development of cleanup alternatives; • Construction and Demolition Materials Recycling - Excavated soil that is determined by the soil assessment to be "clean" will be used in conjunction with granular fill to backfill excavations to their original grade. Demolition crews will be trained on 'deconstruct' techniques and deconstruction will be used, when possible, to salvage and re-use all reusable materials. The City's commitment to Sustainable Redevelopment is well-documented: in 2009 the City adopted the Energy Efficiency and Conservation Strategy which supports and validates this emphasis. The City will follow the recommendations of the contracted QEP and adhere to all applicable EPA and TCEQ (Texas Commission on Environmental Quality) rules and regulations to protect workers, residents and sensitive populations from any additional exposure to Brownfields pollutants resulting from assessment or cleanup activities. Region 6 Priority –Improving Air Quality will be accomplished through supporting assessment and clean-up of the Brownfields in Texarkana.

**b. Economic and Community Benefits** Relative to challenges identified in the Community

Texarkana, USA expects to see real economic benefits through the Coalition Assessment Grant project in increased tax revenues, jobs, and economic opportunity. For example, tax revenues make up 38% of the Texarkana, Texas budget. Over the past five years, vacant brownfields in the Target Area have cost Texarkana approximately 2.5 million dollars from decreased property taxes alone. Restoring brownfields in the Target Area will encourage investment and increase the City's ability to go forward with revitalization plans. Coalition partners are working with the Landmark Group; they estimate that the cleanup and renovation of the Grim Hotel could generate significant tax revenue. The property is valued by the Bowie County Appraisal District at \$70,000, a value that would exponentially increase to \$13MM if redeveloped. Another of the priority projects, the wetlands development along Swampoodle, Days, Nix, Wagoner, and Cowhorn Creeks has the potential to bring in \$20 million to the local economy for wetlands and riparian habitat. Creating the green space and public access in downtown to a restored ecological system could provide health and welfare benefits for many generations to come. Redevelopment will improve walkability, infrastructure, and public safety, while ensuring safe/affordable housing opportunities are available.

**5. PROGRAMMATIC CAPABILITY AND PAST PERFORMANCE**

**a. Audit Findings**

The City of Texarkana, Texas and Coalition partners affirm that these organization did not have adverse audit findings in the most recent completed audits.

**b. Programmatic Capability**

**Team Structure, Sound Management, and Working Together:** The **Texarkana, USA Assessment Grants Coalition** consists of two members from each of the three agencies represented in this application and four working groups that work closely together to ensure sound financial, project, and assessments management: **(1) Core Brownfields Team – Staff at Agencies**, each agency, led by a Brownfields Assessment Grant Program Manager, will consist of the Legal Counsel, Communications Managers, Chief Financial Officers, Economic Development Directors,

Public Works Directors, Accountants, and Program Assistants. These experienced staff ensure the timely and successful expenditure of funds and completion of all technical, administrative and financial requirements. The Program Manager will coordinate all program activities undertaken to support Brownfields Redevelopment. An MOU is already in place anticipating this award. Combined, this team represents more than 100 years of experience managing grants, and thirty years of Brownfields grants experience. (2) **Coalition's Partners** - comprised of a diverse group of local, state and federal agency representatives, partner meetings are essential to moving planning and implementation projects forward. (3) The City will contract with a **Qualified Environmental Professional (QEP)** in compliance with **federal procurement requirements as listed in 40 CFR Parts 30-31** through the Texarkana, Texas established procurement processes through a Request for Qualifications to assist in administering the environmental activities under the Assessment Grants program. Texarkana is currently working with contractor Ecology and Environment, Inc. as well as Terracon, Inc. on Brownfields and related environmental projects. Both firms are highly respected and national in scope. (4) All groups will report to the **City Managers, City Councils, and ATCOG Board** where major decisions will be approved by majority rule of democratically elected officials representing every Texarkana, USA census tract.

**c. Measuring Environmental Results: Anticipated Outputs/Outcomes**

**Tracking and Measuring Short Term and Long Term Outcomes and Outputs:** Sites for consideration ranked to ensure projects meet eligibility criteria. Evaluation of progress will be done during Brownfields Coalition meetings. **Outputs:** 10 Hazardous brownfield sites and 2 Petroleum sites will have Phase 1 assessments; 12 Hazardous brownfield sites and 3 Petroleum sites will have Phase 2 assessments, and 12 clean-up plans will be created for Hazardous and 3 for Petroleum substances. The remediation proposed will eliminate (or lower to within acceptable standards) the presence of contaminants in soil, water, and air. **Outcomes:** The results that will occur from carrying out the activities under the grant will accrue over an extended time period. Starting in the first funding year, the City will track the number of properties added to the inventory and to ACRES and other funding leveraged through the economic use of sites as well as the number of acres made ready for reuse, and acres of greenspace created for communities. The elimination of contaminants will be measured according to EPA, Texas Commission on Environmental Quality (TCEQ) and Arkansas Commission on Environmental Quality (ADEQ) standards by the QEP and reported as required with appropriate signatures. Mechanisms for tracking and measuring progress include submission of all reporting required by this program and includes timely quarterly reports, financial reporting through SF425, SF270, Minority and Women Owned Business Reports and ACRES reports. Brownfields Staff will collaborate with the Qualified Environmental Professional to ensure accurate and timely tracking and reporting.

**d. Past Performance and Accomplishments**

**i. Currently or Has Ever Received an EPA Brownfields Grant**

**1. Accomplishments**

There are currently 52 Assessments registered in Acres, sites that have completed Phase I and Phase II assessment under EPA Brownfield grants to the Ark-Tex Council of Governments (\$400,00) and the City of Texarkana, Texas (400,000). Additionally, the Texarkana, Texas received an EPA Brownfields Multi-Purpose Grant (\$440,000) enabling the City to assess 203/205 W. Broad Street. Texarkana, Texas received an EPA Brownfields Revolving Loan Fund award (\$1,080,000) and an Environmental Technician award (\$300,000). Five substantial redevelopment activities/outcomes have resulted from EPA grants. These include the Willie J. Ray Overpass, named after the first female African American Texarkana, Texas Council Member; assessments of the Tex-Rep building,

and development of the Harley Davidson Retail Store. Outputs include on-time quarterly reports, assessments, program graduates, at least three public meeting for each award. Each grant resulted in strengthen relationships with the EPA. The ACRES database is up to date.

## **2. Compliance with Grant Requirements**

A substantial body of work with Brownfields Grants has been completed over the course of ten years. The Environmental Technician, Assessment Grants, Multi-Purpose Grant, and RLF Grant quarterly reports, MBE-WBE, financial reporting were completed appropriately according to project milestones and EPA timelines.

were each given no-cost time extensions to complete. All funds were expended for Hazardous Substances, but Texarkana, Texas had \$30,000 remaining at the end of the program in Petroleum Funds. Nearly all Revolving Loan Fund monies funds have been either spent, lent, or sub-granted. The Coalition expects that the City will meet all amended time tables.

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i Census Tracts 104, 105, 106, 108, 202 and 204 = Target Area, all HUD low/mod areas.

ii [http://www.ehhi.org/reports/turf/health\\_effects.shtml](http://www.ehhi.org/reports/turf/health_effects.shtml)

iii <http://www.epa.gov/oust/petroleumbrownfields/pbbasic.htm>

iv <http://www3.epa.gov/myenv/MyMap.html?minx=-94.99878&miny=33.01788&maxx=-93.47443&maxy=33.60318&ve=9,33.34361,-94.17919&cLat=&cLon=&pSearch=75501,%20TX&players=>

v Source: US Census, American Community Survey, 2009-2013 (accessed October 2016), US Census, American Community Survey, 2011-2015 (accessed December 2016) Unemployment data from the Bureau of Labor Statistics <http://www.bls.gov>

vi <http://www.tracer2.com/cgi/dataanalysis/labForceReport.asp?menuchoice=LABFORCE>

vii EPA EJSCREEN Report: Accessed December 2016.

viii USDHHS. Child Health USA 2007. <http://www.mchb.hrsa.gov/chusa07/city/pages/501bw.html>.

ix U.S. Environmental Protection Agency. <http://www.epa.gov/myenv/MyHealth.html?minx=-94.61700&miny=33.22031&maxx=-93.85483&maxy=33.51277&ve=10,33.32519,-94.14807&cLat=&cLon=&pSearch=75501,TX>

x Texas Department of State Health Services. <http://soupfin.tdh.state.tx.us/cgi-bin/defectc10>

xi [http://www.healthy.arkansas.gov/programsservices/healthstatistics/documents/prams/update\\_v1\\_n1\\_v8.pdf](http://www.healthy.arkansas.gov/programsservices/healthstatistics/documents/prams/update_v1_n1_v8.pdf)

xii <http://cfpub.epa.gov/eroe/index.cfm?fuseaction=detail.viewInd&lv=list.listbyalpha&r=216634&subtop=381>

xiii Jean D. Brender, PhD and John S. Griesenbeck, MS, MPH. Hazardous Waste Sites, Industrial Facilities, and Adverse Pregnancy Outcomes in Dallas, Denton, and Tarrant Counties, 1997 – 2000. Texas A&M School of Rural Public Health. March 20, 2008.

xiv Texas Department of Health and Human Services. <http://soupfin.tdh.state.tx.us/imr1.htm>, [www.countyhealthrankings.org](http://www.countyhealthrankings.org)

xv Texas Department of State Health Services. [http://www.dshs.state.tx.us/chs/pubs/pub\\_rank.shtml](http://www.dshs.state.tx.us/chs/pubs/pub_rank.shtml).

xvi Texas Department of Surveillance and Health Services

### Appendix 3 - Regional Priorities Form/Other Factors Checklist

Name of Applicant: City of Texarkana, Texas

#### Regional Priorities Other Factor

If your proposed Brownfields Assessment project will advance the regional priority(ies) identified in Section I.F., please indicate the regional priority(ies) and the page number(s) for where the information can be found within your 15-page narrative. Only address the priority(ies) for the region in which your project is located. EPA will verify these disclosures prior to selection and may consider this information during the selection process. If this information is not clearly discussed in your narrative proposal, it will not be considered during the selection process.

Regional Priority Title(s):

Improving Air Quality

Page Number(s): 1,3, 5, 12, 13, 14

#### Assessment Other Factors Checklist

Please identify (with an **X**) which, if any, of the below items apply to your community or your project as described in your proposal. To be considered for an Other Factor, you must include the page number where each applicable factor is discussed in your proposal. EPA will verify these disclosures prior to selection and may consider this information during the selection process. If this information is not clearly discussed in your narrative proposal or in any other attachments, it will not be considered during the selection process.

Other Factor	Page #
<i>None of the Other Factors are applicable.</i>	
Community population is 10,000 or less.	
Applicant is, or will assist, a federally recognized Indian tribe or United States territory.	
Target brownfield sites are impacted by mine-scarred land.	
Project is primarily focusing on Phase II assessments.	8, 9
Applicant demonstrates firm leveraging commitments for facilitating brownfield project completion by identifying amounts and contributors of funding in the proposal and have included documentation.	9
Recent (2008 or later) significant economic disruption has occurred within community, resulting in a significant percentage loss of community jobs and tax base.	2, 5
Applicant is one of the 24 recipients, or a core partner/implementation strategy party, of a "manufacturing community" designation provided by the Economic	

Development Administration (EDA) under the Investing in Manufacturing Communities Partnership (IMCP). To be considered, <b>applicants must clearly demonstrate in the proposal the nexus between their IMCP designation and the Brownfield activities. Additionally, applicants must attach documentation</b> which demonstrate either designation as one of the 24 recipients, or relevant pages from a recipient's IMCP proposal which lists/describes the core partners and implementation strategy parties.	
Applicant is a recipient or a core partner of HUD-DOT-EPA Partnership for Sustainable Communities (PSC) grant funding or technical assistance that is directly tied to the proposed Brownfields project, and can demonstrate that funding from a PSC grant/technical assistance has or will benefit the project area. Examples of PSC grant or technical assistance include a HUD Regional Planning or Challenge grant, DOT Transportation Investment Generating Economic Recovery (TIGER), or EPA Smart Growth Implementation or Building Blocks Assistance, etc. To be considered, <b>applicant must attach documentation.</b>	
Applicant is a recipient of an EPA Brownfields Area-Wide Planning grant.	



CITY OF TEXARKANA, ARKANSAS  
216 Walnut Street, Texarkana, Arkansas 71854  
P.O. BOX 2711 – TEXARKANA, ARKANSAS 75504-2711  
PHONE (870) 779-4952 – FAX (870) 774-3170

OFFICE OF THE CITY MANAGER

December 8, 2016

JOHN WHITSON, CITY MANAGER  
CITY OF TEXARKANA, TEXAS  
220 E. 3<sup>RD</sup> STREET  
TEXARKANA, TX 75501

Dear Mr. Whitson:

Texarkana, Arkansas, is excited to join with you and the Arkansas-Texas Council of Governments in an application for Environmental Protection Agency Brownfield Assessment grants as a beginning to resolve some challenges with which you are no doubt equally familiar. Like your side of State Line Avenue, the Arkansas side shares a rich history that dates back to the days where first timber and railroads, then intersecting transportation corridors, created immense wealth and spurred commercial and industrial development. As we well know, those heady days of old left us with a fragmented map of poor neighborhoods impacted by potential contaminants in the soil, groundwater, and air. Scattered among the impressive architecture of Texarkana's historic properties, many listed on the National and State Historic Sites Registers, are multiple known and/or suspected Brownfields. In downtown Texarkana, Arkansas, there are more than two hundred known or suspected Brownfield sites in a compacted area of roughly two hundred acres.

Besides the economic impact of perceived and actual pollution thwarting business investment is the even graver concern of health issues for citizens at risk in areas where there are environmental justice concerns. Along corridors connecting downtown to the interstate, regional airport, schools, colleges, parks, and neighborhoods, there are clay mine scarred lands, buried chemical and petroleum tanks, and vacant or abandoned buildings potentially contaminated with lead-based paint, asbestos, and guano leading to high rates of asthma, cancer, and diabetes among the City's vulnerable populations. We have identified roughly 2,500 acres across the City along these corridors where we know or suspect there are active Brownfield sites impacting our City and the tax base available to provide services here.

As a first class municipality, an eligible local government, of just over 30,000 in population, Texarkana, Arkansas, has a solid record of managing Community Development Block Grant funds and other Federal grants in recent years such as Youthbuild, Weed and Seed programs, and highway grants. In the last 10 years, more than 8.68 miles of trails systems have been completed and are on-going. Using matching funds of 80-20, Arkansas Transportation and Highway grants have enabled construction of a trail system located mainly along Nix Creek from Broad Street to Arkansas Boulevard and in local parks. Our high poverty levels—the latest American Factfinder estimates 6,000—demonstrate the challenges ahead with poverty rates in low income areas at 51% in some instances along the transportation corridors of 7<sup>th</sup> and 9<sup>th</sup> Street that have an industrial history.



Again, we look forward to working with you as a Brownfields Assessment Coalition Partner to address our mutual concerns.

Yours very truly,

A handwritten signature in blue ink, appearing to read 'Dr. Haskin', with a long horizontal flourish extending to the right.

Dr. Kenny Haskin  
City Manager



ARKANSAS  
Department of Environmental Quality

December 1, 2016

Ark-Tex Council of Governments  
Attn: Vickie Williamson  
Regional Development Coordinator  
4808 Elizabeth Street  
Texarkana, TX 75503

Re: Letter of support for FFY17 Hazardous and Petroleum Assessment Grant Application

Dear Ms. Williamson:

This letter serves as the Arkansas Department of Environmental Quality (ADEQ) – Office of Land Resources acknowledgement that the Ark-Tex Council of Governments and the City of Texarkana, Arkansas have formed a coalition with the applicant, the City of Texarkana, Texas, seeking to become a recipient of a Petroleum and Hazardous Substance Assessment grant to identify sites of possible contamination.

The Hazardous and Petroleum Assessment Grant, if awarded, will facilitate continued community-wide assessment work throughout the Texarkana, Texas and Texarkana, Arkansas area.

ADEQ has worked closely in the past with brownfields projects in the Texarkana area and will continue to offer contractor assistance and State oversight to complete Comprehensive Site Assessments under the State response program.

ADEQ would like to offer our support for this application for federal grant funds and best wishes in your endeavors to demonstrate the benefits of redeveloping brownfields in the Texarkana area.

Please do not hesitate to contact me at (501) 682-0867 or [terry@adeq.state.ar.us](mailto:terry@adeq.state.ar.us) if further assistance is needed.

Sincerely,

A handwritten signature in blue ink, appearing to read "Terry Sligh", is written over a horizontal line.

Terry Sligh  
ADEQ Brownfield Coordinator

cc: Amber Howard, Region 6, EPA Brownfields

Bryan W. Shaw, Ph.D., P.E., *Chairman*  
Toby Baker, *Commissioner*  
Jon Niermann, *Commissioner*  
Richard A. Hyde, P.E., *Executive Director*



## TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

*Protecting Texas by Reducing and Preventing Pollution*

December 13, 2016

Adra Hallford, Grants Developer  
Planning and Community Development  
P.O. Box 1967  
Texarkana, Texas 75504

Re: City of Texarkana's Proposal for a U.S. Environmental Protection Agency FY17  
Brownfields Assessment Grant

Dear Ms. Hallford:

The Texas Commission on Environmental Quality (TCEQ) is pleased to offer this letter of support for the City of Texarkana Texas's proposal to the U.S. Environmental Protection Agency for a FY17 Brownfields Assessment Grant for both hazardous waste and petroleum. The TCEQ believes that the grant will significantly benefit the City of Texarkana and the surrounding area by enhancing the local economy, increasing the tax base and improving the environment.

The City of Texarkana has been active in identifying priority sites and establishing partnerships with community organizations, state, and federal government entities. TCEQ is excited that the application will be a coalition along with Texarkana, Arkansas and the ArTex Council of Governments with Texarkana, Texas as the lead applicant. Target Areas for the grant include the main corridors into town, especially those that impact downtown and are surrounded by economic justice issues. These areas will undergo assessments on some properties where jurisdictional boundaries make it nearly impossible for one city or the other to tackle the project. The coalition will facilitate activities in areas such as State Line Avenue which runs through the middle of town, Texas on one side, Arkansas on the other and historic structures such as Union Train Station which straddles the state line. The TCEQ looks forward to working with the coalition on its Brownfields initiative. You may contact me at 512-239-2252 or [Kristian.livingston@tceq.texas.gov](mailto:Kristian.livingston@tceq.texas.gov) if you have any questions or if you would like additional information.

Sincerely,

A handwritten signature in blue ink, appearing to read "K.M. Livingston".

Kristy Mauricio Livingston, Brownfields Program Manager  
VCP-CA Section  
Remediation Division

KML/bk

cc: Ms. Amber Howard, EPA Region 6, Brownfields Section, [howard.amber@epa.gov](mailto:howard.amber@epa.gov)  
Ms. Denise Williams, EPA Region 6, Brownfields Section, [williams.denise@epa.gov](mailto:williams.denise@epa.gov)

## **Memorandum of Understanding**

### **Brownfields Assessment Coalition**

This Memorandum of Understanding (MOU) is entered into by and between the following participating entities: City of Texarkana, Bowie County, Texas; City of Texarkana, Miller County Arkansas; and the Ark-Tex Council of Governments [all parties hereafter referred to as "Coalition Partners"].

The City of Texarkana, Arkansas and the Ark-Tex Council of Governments herein agree to contract with the City of Texarkana, Texas to administer this Cooperative Agreement. In consideration of the mutual promises and covenants contained in this Agreement, the Coalition Partners hereby agree as follows:

#### **I. PURPOSE**

The Coalition Partners are desirous of applying for and receiving funding from the Environmental Protection Agency ("EPA") for Brownfield Assessment activities. The purpose of this Cooperative Agreement is to define the roles and responsibilities of the Coalition Partners in a Brownfields Assessment Coalition to be known as the Texarkana, USA Brownfields Coalition ("the Coalition") in order to carry out the activities outlined in the EPA application for the funding of Brownfield Assessment activities and subsequent grant agreement documentation.

#### **II. SCOPE OF ACTIVITIES**

Activities funded through the Cooperative Agreement may include inventory preparation, site selection criteria development, assessments, planning (including cleanup planning) relating to brownfield sites, outreach materials and implementation, and other eligible activities. The City of Texarkana, Texas may retain consultants and contractors to undertake various activities funded through the Cooperative Agreement.

#### **III. RESPONSIBILITIES OF THE CITY OF TEXARKANA, TEXAS**

The City of Texarkana, Texas shall serve as the Lead Coalition Partner of the Coalition. In this capacity, the City of Texarkana, Texas shall have the following responsibilities:

1. To manage and administer this Cooperative Agreement;

2. To prepare grant applications to EPA and other such agencies on behalf of the Coalition;
3. To procure the consultants in compliance with Arkansas and Texas State Statutes; to issue Request for Proposals or Request for Qualifications; to oversee receipt of the submitted proposals and selection and award of contracts; and to negotiate the terms of agreements in consultation with the City of Texarkana, Arkansas and the Ark-Tex Council of Governments;
4. To develop a site selection process based on agreed upon factors that will ensure that a minimum of 15 sites are assessed over the life of the Cooperative Agreement with an anticipated 15 Phase I sites, 10 Phase II sites and 10 clean-up site plans by requesting funding from EPA, and to submit the same to EPA for prior approval to ensure eligibility;
5. Upon designation of the specific sites, to work with the Ark-Tex Council of Governments if the geographic area of the site is outside the Texarkana, Arkansas or Texarkana, Texas City Limits, to finalize the scope of work for the consultant or contractor;
6. To insure that other activities as negotiated in the work plan, such as community outreach and involvement, are implemented in accordance with a schedule agreed upon by the City of Texarkana, Arkansas and Texarkana, Texas, and if outside the city limits, the Ark-Tex Council of Governments;
7. To maintain compliance with the statutes, regulations, and terms and conditions of any grants received by the Coalition;
8. To provide for the general administration of grants received by the Coalition;
9. To maintain compliance by the City of Texarkana, Arkansas and the Ark-Tex Council of Governments with the terms and conditions of this Cooperative Agreement;
10. To provide timely information to the City of Texarkana, Arkansas and the Ark-Tex Council of Governments regarding the management of the Cooperative Agreement and any changes that may be made to the Cooperative Agreement over the period of performance; and
11. Any other responsibilities that, from time to time, the Coalition Partners shall determine to be necessary and proper to accomplish the purposes of the Cooperative Agreement.

#### **IV. RESPONSIBILITIES OF THE CITY OF TEXARKANA, ARKANSAS AND THE ARK-TEX COUNCIL OF GOVERNMENTS**

The City of Texarkana, Arkansas and the Ark-Tex Council of Governments will each have the following responsibilities:

1. To appoint (2) members to represent their interest in the Coalition;

2. To provide timely information to the City of Texarkana, Texas as may be requested in performing its duties under this Cooperative Agreement;
3. To participate fully in the brownfields assessment process;
4. To obtain all required permits, easements, and /or access agreements as may be necessary to undertake assessments at the selected site; provide however, if the City of Texarkana, Arkansas nor the Ark-Tex Council of Governments has the capacity to perform these activities, the City of Texarkana, Texas may assist in securing necessary site access agreements and permits;
5. To comply with all funding requirements set forth in any grant agreements that may be entered into by the Coalition Partners, including an accounting of expenditures of grant funds made by each City of Texarkana, Arkansas and the Ark-Tex Council of Governments; and
6. To comply with any other requests that may be made by the City of Texarkana, Texas from time to time in performing its duties under this Cooperative Agreement.

#### **V. FUNDING**

The City of Texarkana, Texas agrees that any compensation for professional services shall be paid as provided under the terms of any grants received by the Coalition.

#### **VI. NOTICES**

Any notices required to be given under this Agreement shall be given to the Coalition Partners as follows:

For the City of Texarkana, Texas:

John A. Whitson, City Manager

220 Texas Boulevard

Texarkana, TX 75501

903-798-3930

Cc: Adra Hallford, Grants Developer

[Adra.hallford@txkusa.org](mailto:Adra.hallford@txkusa.org)



**For the City of Texarkana, Arkansas:**

**Jeff Whitten, Director, Department of Public Works**

**216 Walnut Street**

**Texarkana, AR 71854**

**870-779-4975**

**[Jeff.whitten@txkusa.org](mailto:Jeff.whitten@txkusa.org)**

**For the Ark-Tex Council of Governments:**

**Paul Prange, Environmental Resources Coordinator**

**4808 Elizabeth Street**

**Texarkana, TX 75503**

**903-832-8636**

**[pprange@atcog.org](mailto:pprange@atcog.org)**

#### **VII. EXECUTION IN COUNTERPARTS**

**This Cooperative Agreement may be executed in any number of counterparts, each of which so executed shall be deemed to be an original, but all such counterparts shall together constitute but one in the same instrument.**

#### **VIII. EFFECTIVE DATE**

**The Effective Date of this Agreement shall be the date the last Coalition Partner representative executed the agreement.**

#### **IX. ASSIGNMENT**

**This Agreement may not be assigned unless by the written mutual consent of all Coalition Partners.**

#### **X. SEVERABILITY**

**If any section, phrase, sentence or portion of this Agreement is, for any reason, held to be invalid by any court of competent jurisdiction, such portion shall be deemed as a separate,**

distinct, and independent provision, and such holding shall not affect the validity of the remaining portions hereof.

**XI. SUCCESSORS**

This Cooperative Agreement shall also be binding upon and the benefits of this Agreement shall inure to all successors of the Coalition Partners.

**XII. WITHDRAWAL OF PARTICIPATION**

In the event that any Coalition Partner desires to withdraw its participation, the Coalition Partner shall give a minimum of sixty (60) days prior written notice to the other Coalition Partners of its intention to discontinue its participation in the Coalition; provided, however, such action shall not relieve such Coalition Partner from any obligations it may have incurred prior to the date of the notice, including any obligations arising from its receipt of grant funds.

IN WITNESS WHEREOF the parties hereto have set their hands and seals on the date noted below.

APPROVED this 16<sup>th</sup> day of December, 2016.

CITY OF TEXARKANA, TEXAS

By: \_\_\_\_\_

John A. Whitson, City Manager

APPROVED this 15<sup>th</sup> day of December, 2016

CITY OF TEXARKANA, ARKANSAS

By: \_\_\_\_\_

  
Jeff Whitten, Public Works Director

By: \_\_\_\_\_

  
Dr. Kenneth Haskin, City Manager

APPROVED this 6<sup>th</sup> day of December, 2016

ARK-TEX COUNCIL OF GOVERNMENTS

By: Paul Prange

Paul Prange, Environmental Resources Coordinator

By: Chris Brown

Chris Brown, Executive Director



December 5, 2016

David Orr  
City of Texarkana  
220 Texas Blvd  
Texarkana, TX 75501

Re: CDFA Project Response Team Visit

Dear Mr. Orr,

The Council of Development Finance Agencies (CDFA) is pleased to inform you that we have selected the City of Texarkana to receive a Project Response Team site visit comprised of CDFA staff and technical assistance partners. This on-site technical assistance opportunity will address financing issues related to the Grim Hotel redevelopment deal, and also address the potential of working with the City of Texarkana, AR on developing some shared policies/incentives for downtown redevelopment.

Project Response Team site visits are made possible through CDFA's Brownfields Technical Assistance Program, funded by the U.S. Environmental Protection Agency. Through the program, CDFA provides resources and technical assistance related to redevelopment financing to communities throughout the country.

This technical assistance site visit must be completed prior to September 30, 2017. CDFA staff will coordinate with the City of Texarkana and technical assistance advisors to determine the dates of travel. The City of Texarkana will be expected to support the efforts of the Project Response Team by arranging on-site meeting space, visits to the brownfields site, and participation of local stakeholders. Additionally, the City of Texarkana must be willing to perform reasonable due diligence on the Project Response Team's recommendations.

Please respond to confirm receipt of this letter and of the City of Texarkana's willingness to support the Project Response Team as described. We will then work with you to select a date and team members for the site visit.

We look forward to visiting you in the near future.

Sincerely,

Emily Moser  
Program Manager  
Council of Development Finance Agencies  
614-705-1305  
emoser@cdfa.net

[Perot Theatre Restoration & Art Park](#)

**Project Description:** The Perot Theatre Restoration and Art Park project in Texarkana, Texas engages leading design experts in development of a master plan for the downtown Texarkana Arts and Historic District. The master plan features adaptive re-use of a downtown block connecting the restored Perot Theater and the historic Regional Arts Building with an open air farmers market, outdoor stage, public art exhibition and green space. A public space master plan incorporating the surrounding blocks offers

City Goals	4. Serve the Community	4. Foster a Healthy Community
	6. Run the Operations	6. Maximize Partnership Opportunities
	8. Run the Operations	8. Model a Positive City Image

<b>Benefits of Project:</b>	<b>Lead Department:</b>	Planning & Community Development
Enhance downtown revitalization efforts.	<b>Date Added to CIP:</b>	2014
Improve property values.	<b>Review Date:</b>	21-May-15
Improve quality of life for residents	<b>Design Start Year:</b>	2017
Provide sidewalks for improved pedestrian safety.	<b>Construction Start Year:</b>	<b>2018</b>
Support future development in the area.	<b>Estimated Project Costs:</b>	\$9,413,112
	<b>Additional Staffing Required:</b>	No
	<b>Number of New Positions:</b>	0

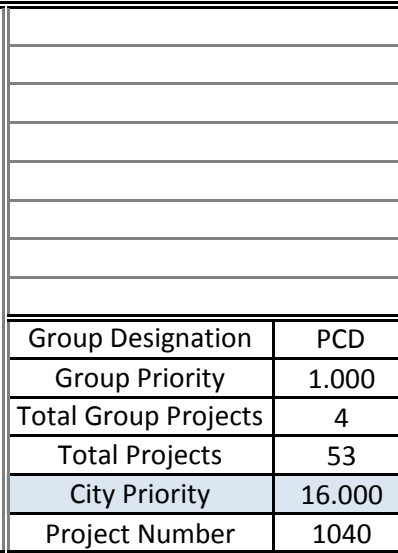
Operations and Maintenance Estimates (Net)	2019	2020	2021	2022	2023	O&M Remarks:
Equipment and Furniture						
Utilities						
Maintenance						
Supplies						
Personnel						
<b>Totals</b>	\$ -	\$ -	\$ -	\$ -	\$ -	

Other Funding Sources and Related Revenue Projections	NEA Grant for project design	\$100,000					Other Funding Remarks:

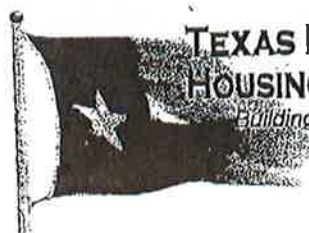
Financing Plan	Bond 5/5/5	Tax on \$100	
Debt Service Schedule	Tax Base	¢ Tax	<b>\$ 581.00</b>



Comments:	
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Tasks	Start Date	Days to Complete	Completion	On Schedule	0
National Endowment for the Arts Grant	1-Oct-15	1126	31-Oct-18	Yes	0
1st Planning Meeting w/ TRAHC	26-Jul-16	1	27-Jul-16	Yes	0
NEA Design Review	27-Jul-16	120	24-Nov-16	Yes	0
RFQ for Design Firm	24-Nov-16	45	8-Jan-17	Yes	0
2nd Planning Meeting w/ TRAHC	8-Jan-17	2	10-Jan-17	Yes	0
Invitation for Design Bids	10-Jan-17	30	9-Feb-17	Yes	0
Design Bids Received	9-Feb-17	1	10-Feb-17	Yes	0
Design Bids Evaluated	10-Feb-17	30	12-Mar-17	Yes	0
Council 1st Briefing	27-Feb-17	1	28-Feb-17	Yes	0
Council Public Hearing	13-Mar-17	1	14-Mar-17	Yes	0
Council 2nd Briefing	27-Mar-17	1	28-Mar-17	Yes	0
Council Approval	10-Apr-17	1	11-Apr-17	Yes	0
50 % Design	11-Apr-17	90	10-Jul-17	Yes	0
90 % Design	10-Jul-17	60	8-Sep-17	Yes	0
Design Complete	8-Sep-17	15	23-Sep-17	Yes	0
Advertise Requests for Bids Construction	5-Oct-17	30	4-Nov-17	Yes	0
Open Bids	5-Nov-16	1	6-Nov-16	Yes	
Bids Evaluated	6-Nov-16	30	6-Dec-16	Yes	
Council 1st Briefing	6-Dec-16	14	20-Dec-16	Yes	
Council Public Hearing	7-Jan-17	14	21-Jan-17	Yes	
Council 2nd Briefing	21-Jan-17	14	4-Feb-17	Yes	
Council Approval	4-Feb-17	14	18-Feb-17	Yes	



TEXAS DEPARTMENT OF  
HOUSING & COMMUNITY AFFAIRS  
*Building Homes. Strengthening Communities.*

RECEIVED

MAY 11 2010

Per AS 976

[www.tdhca.state.tx.us](http://www.tdhca.state.tx.us)

Rick Perry  
GOVERNOR

Michael Gerber  
EXECUTIVE DIRECTOR

BOARD MEMBERS  
C. Kent Conine, *Chair*  
Gloria Ray, *Vice Chair*  
Leslie Bingham Escareño  
Tom H. Gann  
Lowell A. Keig  
Juan S. Muñoz, Ph.D.

**VIA FAX**

**Fax: (903) 798-3933**

May 10, 2010

Mr. Larry Sullivan, City Manager  
City of Texarkana  
220 Texas Blvd.  
Texarkana, TX 75501

Re: HOME Program Application Number 2009-0081

Dear Mr. Sullivan:

I am pleased to inform you that your Owner Occupied Rehab Assistance application submitted on April 09, 2010 will be recommended for award to the Texas Department of Housing and Community Affairs (TDHCA) Governing Board as follows:

Project Amount Recommended: \$400,000

Administrative Amount Recommended: \$16,000

Number of Units Recommended: 5

HOME Program recommendations will be presented to the TDHCA Governing Board on May 12, 2010. The Governing Board meeting is scheduled to begin at 9:30 a.m. and will be held in the Capitol Extension, Room E1.026, located at The Texas State Capitol, Austin, TX. Please refer to the TDHCA website at [www.tdhca.state.tx.us](http://www.tdhca.state.tx.us) for the current Board agenda.

A written notice of Board approval will be forwarded to you. Please keep in mind that if your organization receives an award, TDHCA requires attendance at an implementation workshop by at least one representative of your organization. Further information will be provided to you upon Board approval.

If you have any questions, please contact Sandy M. Garcia, HOME SF Program Administrator Team Leader, at (512) 475-1391 or by e-mail at [sandy.garcia@tdhca.state.tx.us](mailto:sandy.garcia@tdhca.state.tx.us).

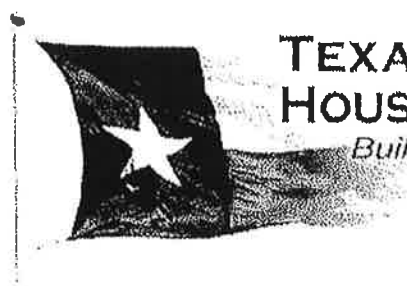
Sincerely,

*Jeannie Arellano*

Jeannie Arellano  
Director of HOME Program Division

cc: App. File #2009-0081

HBA



**TEXAS DEPARTMENT OF  
HOUSING & COMMUNITY AFFAIRS**

*Building Homes. Strengthening Communities.*

May 13, 2010

Mr. Larry Sullivan, City Manager  
City of Texarkana  
220 Texas Blvd.  
Texarkana, TX 75501

**RE: HOME Application Number 2009-0082**

Dear Mr. Sullivan:

I am pleased to inform you that your HOME Investment Partnerships Program (HOME) application for Homebuyer Assistance was approved by the Texas Department of Housing and Community Affairs' Governing Board on May 12, 2010 as follows:

Project Award Amount: \$100,000

Administrative Award Amount: \$4,000

Number of Units: 5

Staff will conduct a second compliance review to ensure that there are no unresolved audit findings, questioned or disallowed costs, or performance issues identified. A written contract agreement will be forwarded to you for your signature.

If you have any questions, please contact Sandy Garcia at 512-475-1391, [sandy.garcia@tdhca.state.tx.us](mailto:sandy.garcia@tdhca.state.tx.us) or Abby Combs at 512-475-0908, [abby.combs@tdhca.state.tx.us](mailto:abby.combs@tdhca.state.tx.us)

Sincerely,


*Jeannie Arellano*

Jeannie Arellano  
HOME Program Division Director

JA:smg

App. File #2009-0082

**United States Department of Agriculture  
Agricultural Marketing Service  
AGREEMENT FACE SHEET**

<b>1. Accounting Code:</b> 14142500DB80TMDC3400ZZZZZZ	<b>2. Vendor I.D. (EIN):</b> 75-6000689	<b>3. DUNS Number:</b> 062929187
<b>4. Agreement Number:</b> 14-FMPPX-TX-0157	<b>5. Type of Instrument:</b> Grant	<b>6. CFDA Number:</b> 10.168
<b>7. Title of Agreement:</b> Texarkana Farm to Table Initiative: Expanding Local Producer to Consumer Opportunities in Low Income Neighborhoods		
<b>8. Objective:</b> To increase low-income participation in area farmers' markets through increased SNAP/WIC benefits, launch a mobile farmers market with four locations, and expand farmer training and entrepreneurial development.		
<b>9. Statement of Work:</b> This agreement shall be carried out by the organizational units or officials of the Federal Agency and the Grantee in the manner and subject to the conditions provided in the Farmers' Market Promotion Program (FMPP) Grant Program General Terms and Conditions attached hereto and made a part of this agreement.		
<b>10. Legal Authority:</b> The Agricultural Act of 1946 (7 U.S.C. 1621-1627), the Farmer-to-Consumer Direct Marketing Act of 1976 (7 U.S.C. 3001-3006) and the recent passage of the Agriculture Act of 2014 (Public Law 113-79) (2014 Farm Bill) that reauthorized, funded, expanded, and renamed the Farmers Market Promotion Program as the "Farmers' Market and Local Food Promotion Program" (7 U.S.C. 3005).		
<b>11. Federal Agency (Name and Address):</b> Farmers' Market Promotion Program Agricultural Marketing Service United States Department of Agriculture Washington, DC 20250	<b>12. Grantee:</b> City of Texarkana, Texas 220 Texas Boulevard Texarkana, TX 755010	
<b>13. Federal Agency Project Manager:</b> Carmen H. Humphrey, FMPP Program Manager Telephone: (202) 720-8317 Email: Carmen.Humphrey@ams.usda.gov	<b>14. Grantee Project Coordinator:</b> John Whitson Telephone: (903)798-3900 E-mail: david.orr@txkusa.org	
<b>15. Period of Performance:</b> September 30, 2014 thru September 29, 2016	<b>16. Federal Agency Funding Amount:</b> \$93,746	<b>Non-Federal Matching Amount:</b> \$0
<b>PROVISIONS</b>		
<b>This Grant Award Incorporates the following:</b> <ul style="list-style-type: none"> <li>The referenced grantee 2014 FMPP Project Proposal Narrative and Supplemental Budget, including any AMS budget revisions – incorporated by reference.</li> <li>The grantee will complete activities outlined in the FMPP Project Proposal, Supplemental Budget Narrative, and Approved Award Budget.</li> <li>The Grantee agrees to comply with and require Sub-Grantees to comply with the requirements in the Farmers' Market Promotion Program (FMPP) Grant Program General Terms and Conditions – incorporated by reference.</li> <li>7 CFR Part 3015, 7 CFR Part 3016, 7 CFR Part 3019, and FAR 31.2 – incorporated by reference.</li> <li>The FMPP Announcement, Fiscal Year 2014 Request for Applications, including all requirements and post-award grant management – incorporated by reference.</li> <li>The obligation of funds may be terminated without further cause unless the recipient commences the timely drawdown of funds; Initial drawdown must be made within the first eight (8) months of the project.</li> <li>Awards made under this announcement are subject to the provisions contained in the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012, P.L. No. 112-55, Division A, Sections 738 and 739 regarding corporate felony convictions and corporate federal tax delinquencies.</li> </ul>		
<b>FOR THE UNITED STATES DEPARTMENT OF AGRICULTURE</b>		
This agreement, subject to the provisions above, shall constitute an obligation of funds on behalf of the Government, unless amended or terminated by mutual consent of the parties in writing, or terminated by either party upon 60 days notice in writing.		
<b>17. Federal Agency Representative Approval:</b>  Arthur L. Neal Deputy Administrator Transportation and Marketing Programs Agricultural Marketing Service	<b>18. Grantee Representative Approval (Please Print):</b> Name: John A. Whitson  Title: City Manager Texarkana, TX	
<b>19. Federal Agency Representative Approval Signature:</b> ARTHUR NEAL	<b>Date:</b>	<b>20. Grantee Representative Approval Signature:</b> 
<small>Digitally signed by ARTHUR NEAL, DN: cn=Arthur L. Neal, o=United States Department of Agriculture, ou=Agricultural Marketing Service, email=ARTHUR.NEAL@AMS.USDA.GOV, c=US</small>		<b>Date:</b> 13 OCT 14



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

APR 18 2010

OFFICE OF  
SOLID WASTE AND  
EMERGENCY RESPONSE

Honorable Stephen A. Mayo  
Mayor of Texarkana  
City Hall - Texas Municipal Building  
West 3rd and Texas Boulevard  
Texarkana, TX 75501

Dear Mayor Mayo:

On behalf of the United States Environmental Protection Agency (EPA), I am pleased to congratulate you and confirm that the City of Texarkana, Texas, was selected as one of the entities EPA will begin negotiations with to award a cooperative agreement for an assessment grant. The City of Texarkana, Texas, submitted an outstanding grant proposal for an assessment grant, and we deeply appreciate the tremendous commitment of time and energy that went into its preparation.

Through the Small Business Liability Relief and Brownfields Revitalization Act of 2002, EPA is working to help states and communities around the country clean up and revitalize brownfield sites. We fully expect that these brownfield projects will provide benefits to the environment and economy of local communities. Monica Chapa Smith, your Regional Brownfields Coordinator (214-665-6780), will work closely with the City of Texarkana, Texas, to negotiate the cooperative agreement prior to the grant award.

With respect to your request for revolving loan fund grant funding, I regret to inform you that this request was not selected because it did not score high enough on the ranking criteria established in the FY10 Proposal Guidelines for Brownfields Assessment, Revolving Loan Fund, and Cleanup Grants. EPA received over 600 grant proposals for consideration and had funds to award approximately 300 grants from the highest ranking proposals. For this funding request, you may request a debriefing from the Brownfields Coordinator within fifteen calendar days of receiving this letter. For further information about the debriefing process and any dispute rights with respect to competition-related issues under this announcement, please refer to Section VI of the proposal guidelines.

We look forward to working with your staff on the Brownfields program in a new era of Federal, state, and local government cooperation.


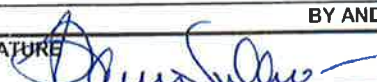
Sincerely,

A handwritten signature in dark ink, appearing to read "D. R. Lloyd", is written over a horizontal line.



David R. Lloyd, Director  
Office of Brownfields and Land Revitalization

cc: Monica Chapa Smith



	<b>U.S. ENVIRONMENTAL PROTECTION AGENCY</b>  <b>Cooperative Agreement</b>		ASSISTANCE ID NO.			DATE OF AWARD 09/07/2010
			PRG	DOC ID	AMEND#	
			BF - 00F19501 - 0			MAILING DATE 09/14/2010
			TYPE OF ACTION New			
RECIPIENT TYPE: Municipal		Send Payment Request to: Las Vegas Finance Center			ACH# 9843	
RECIPIENT: City of Texarkana Texas and Arkansas 801 Wood Street Texarkana, TX 75501 EIN: 75-6000436		PAYEE: City of Texarkana 801 Wood Street Texarkana, TX 75501				
PROJECT MANAGER Libby Nix 801 Wood Street Texarkana, TX 75501 E-Mail: LNix@txkusa.org Phone: 903-798-3903		EPA PROJECT OFFICER Samuel Reynolds 1445 Ross Avenue, Suite 1200, (6SF-VB) Dallas, TX 75202-2733 E-Mail: Reynolds.Samuel@epa.gov Phone: 214-665-6682		EPA GRANT SPECIALIST Dannell Brown Grant Programs Section, (6MD-CG) E-Mail: Brown.Dannell@epa.gov Phone: 214-665-7279		
<b>PROJECT TITLE AND DESCRIPTION</b> City of Texarkana Hazardous Substances Assessment This award provides funding to the City of Texarkana to be used to conduct community-wide assessments at potential brownfield sites contaminated with hazardous substances. The grant recipient will conduct site prioritization, then Phase I and Phase II assessments at selected sites. Funds will also be used for public outreach and community involvement/public participation process.						
BUDGET PERIOD 10/01/2010 - 09/30/2013		PROJECT PERIOD 10/01/2010 - 09/30/2013		TOTAL BUDGET PERIOD COST \$200,000.00	TOTAL PROJECT PERIOD COST \$200,000.00	
<b>NOTICE OF AWARD</b>  Based on your application dated 06/10/2010, including all modifications and amendments, the United States acting by and through the US Environmental Protection Agency (EPA), hereby awards \$200,000. EPA agrees to cost-share 100.00% of all approved budget period costs incurred, up to and not exceeding total federal funding of \$200,000. Such award may be terminated by EPA without further cause if the recipient fails to provide timely affirmation of the award by signing under the Affirmation of Award section and returning all pages of this agreement to the Grants Management Office listed below within 21 days after receipt, or any extension of time, as may be granted by EPA. This agreement is subject to applicable EPA statutory provisions. The applicable regulatory provisions are 40 CFR Chapter 1, Subchapter B, and all terms and conditions of this agreement and any attachments.						
ISSUING OFFICE (GRANTS MANAGEMENT OFFICE)			AWARD APPROVAL OFFICE			
ORGANIZATION / ADDRESS Grant Programs Section, 6MD-CG 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733			ORGANIZATION / ADDRESS U.S. EPA, Region 6 EPA Superfund Region 6 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733			
THE UNITED STATES OF AMERICA BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY						
SIGNATURE OF AWARD OFFICIAL Digital signature applied by EPA Award Official		TYPED NAME AND TITLE Donna Miller, Chief Grant Programs Section			DATE 09/07/2010	
<b>AFFIRMATION OF AWARD</b> BY AND ON BEHALF OF THE DESIGNATED RECIPIENT ORGANIZATION						
SIGNATURE 		TYPED NAME AND TITLE F. Larry Sullivan, City Manager			DATE 9-4-10	



	<b>U.S. ENVIRONMENTAL PROTECTION AGENCY</b>  <b>Cooperative Agreement</b>		ASSISTANCE ID NO.			DATE OF AWARD 09/07/2010
			PRG	DOC ID	AMEND#	
			BF -	00F20201	- 0	
			TYPE OF ACTION New			
RECIPIENT TYPE: Municipal		Send Payment Request to: Las Vegas Finance Center				
RECIPIENT: City of Texarkana Texas and Arkansas 801 Wood Street Texarkana, TX 75501 EIN: 75-6000436		PAYEE: City of Texarkana Texas 801 Wood Street Texarkana, TX 75501				
PROJECT MANAGER Libby Nix 801 Wood Street Texarkana, TX 75501 E-Mail: LNix@txkusa.org Phone: 903-798-3903		EPA PROJECT OFFICER Samuel Reynolds 1445 Ross Avenue, Suite 1200, (6SF-VB) Dallas, TX 75202-2733 E-Mail: Reynolds.Samuel@epa.gov Phone: 214-665-6682			EPA GRANT SPECIALIST Dannell Brown Grant Programs Section, (6MD-CG) E-Mail: Brown.Dannell@epa.gov Phone: 214-665-7279	
<b>PROJECT TITLE AND DESCRIPTION</b> City of Texarkana, TX Petroleum Assessment This award provides funding to the City of Texarkana and Arkansas to conduct community-wide assessment at potential brownfields sites contaminated with petroleum substances. The grant recipient will conduct site prioritization, then Phase I and Phase II assessments at selected sites. Funds will also be used for public outreach and community involvement/public participation process.						
BUDGET PERIOD 10/01/2010 - 09/30/2013		PROJECT PERIOD 10/01/2010 - 09/30/2013		TOTAL BUDGET PERIOD COST \$200,000.00		TOTAL PROJECT PERIOD COST \$200,000.00
<b>NOTICE OF AWARD</b>  Based on your application dated 06/10/2010, including all modifications and amendments, the United States acting by and through the US Environmental Protection Agency (EPA), hereby awards \$200,000. EPA agrees to cost-share 100.00% of all approved budget period costs incurred, up to and not exceeding total federal funding of \$200,000. Such award may be terminated by EPA without further cause if the recipient fails to provide timely affirmation of the award by signing under the Affirmation of Award section and returning all pages of this agreement to the Grants Management Office listed below within 21 days after receipt, or any extension of time, as may be granted by EPA. This agreement is subject to applicable EPA statutory provisions. The applicable regulatory provisions are 40 CFR Chapter 1, Subchapter B, and all terms and conditions of this agreement and any attachments.						
ISSUING OFFICE (GRANTS MANAGEMENT OFFICE)				AWARD APPROVAL OFFICE		
ORGANIZATION / ADDRESS Grant Programs Section, 6MD-CG 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733				ORGANIZATION / ADDRESS U.S. EPA, Region 6 Superfund 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733		
THE UNITED STATES OF AMERICA BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY						
SIGNATURE OF AWARD OFFICIAL Digital signature applied by EPA Award Official		TYPED NAME AND TITLE Donna Miller, Chief Grant Programs Section			DATE 09/07/2010	
<b>AFFIRMATION OF AWARD</b> BY AND ON BEHALF OF THE DESIGNATED RECIPIENT ORGANIZATION						
SIGNATURE 		TYPED NAME AND TITLE F. Larry Sullivan, City Manager			DATE 10-4-10	



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

RECEIVED

JUL 18 2011

Per 1152

JUL 12 2011

OFFICE OF  
SOLID WASTE AND  
EMERGENCY RESPONSE

Honorable Stephen Mayo  
Mayor of Texarkana  
PO Box 1967  
Texarkana, TX 75504

07-03-11A10:44 RCVD

Dear Mayor Mayo:

On behalf of the United States Environmental Protection Agency (EPA), I am pleased to confirm that the City of Texarkana has been selected as one of the entities with whom EPA will pursue negotiations to award a cooperative agreement for an Environmental Workforce Development and Job Training Grant. The City of Texarkana submitted an outstanding proposal, and we appreciate the tremendous commitment of time and energy that went into its preparation.

In 2010, the Office of Brownfields and Land Revitalization (OBLR) led an effort to more closely collaborate on workforce development and job training with other programs within EPA's Office of Solid Waste and Emergency Response (OSWER). The purpose of this collaboration was to develop a job training cooperative agreement opportunity that includes expanded training in other environmental media outside the traditional scope of just brownfields. Through the newly expanded Environmental Workforce Development and Job Training Grant Program, EPA is working to help states and communities throughout the nation put unemployed and underemployed citizens back to work by training them to clean up and revitalize both brownfields and other hazardous waste sites.

We fully expect that these job training projects will provide benefits to the environment and economy of local communities. Amber Perry, one of the EPA Region 6 Brownfields Job Training Coordinators (214-665-3172), will be working closely with the City of Texarkana to negotiate a cooperative agreement prior to the award of the grant. Amber will work with the City to then develop a work plan that will, in addition to identifying the specific elements of your workforce development training, further define how your identified partners will be involved; will describe how the City can identify and work with prospective employers to hire graduates; and describe how the City will communicate information regarding your training program to prospective employers in your area.

We are very pleased that your application identified entities such as TexAmericas Center, Sustainable Services, and other employers as agreeing to interview and hire graduates. This is the type of collaboration EPA wants to foster and support through this Program.

We look forward to working with your staff to provide environmental training and employment for community residents.

Sincerely,

A handwritten signature in black ink that reads "Mathy Stanislaus". The signature is written in a cursive, slightly slanted style.

Mathy Stanislaus  
Assistant Administrator

cc: Amber Perry, EPA Region 6



**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY**  
WASHINGTON, D.C. 20460

MAY 30 2012

OFFICE OF  
SOLID WASTE AND  
EMERGENCY RESPONSE

**Honorable Stephen A. Mayo**  
Mayor of Texarkana  
City Hall - Texas Municipal Building  
West 3rd and Texas Boulevard  
Texarkana, TX 75501

Dear Mayor Mayo:

On behalf of the United States Environmental Protection Agency (EPA), I am pleased to congratulate you and confirm that the City of Texarkana, Texas, was selected as one of the entities EPA will begin negotiations with to award a cooperative agreement for a brownfields multi-purpose pilot grant. The City of Texarkana, Texas, submitted an outstanding grant proposal, and we deeply appreciate the tremendous commitment of time and energy that went into its preparation.

Through the Small Business Liability Relief and Brownfields Revitalization Act of 2002, EPA is working to help states and communities around the country clean up and revitalize brownfield sites. We fully expect that these brownfield projects will provide benefits to the environment and economy of local communities. Mary Kemp, your Regional Brownfields Coordinator (214-665-8358), will work closely with the City of Texarkana, Texas, to negotiate the cooperative agreement prior to the grant award.


We look forward to working with your staff on the Brownfields program in continued Federal, state, and local government cooperation.

Sincerely,

A handwritten signature in black ink, which appears to read "David R. Lloyd", is positioned below the word "Sincerely,".

David R. Lloyd, Director  
Office of Brownfields and Land Revitalization

cc: Mary Kemp

	<b>U.S. ENVIRONMENTAL PROTECTION AGENCY</b>  <b>Cooperative Agreement</b>		<b>GRANT NUMBER (FAIN):</b> 00F62801		<b>DATE OF AWARD</b> 09/27/2012		
			<b>MODIFICATION NUMBER:</b> 0				
			<b>PROGRAM CODE:</b> BF		<b>TYPE OF ACTION</b> New		<b>MAILING DATE</b> 10/04/2012
			<b>PAYMENT METHOD:</b>		<b>ACH#</b> 67020		
<b>RECIPIENT TYPE:</b> Municipal			<b>Send Payment Request to:</b> Las Vegas Finance Center				
<b>RECIPIENT:</b> City of Texarkana 220 Texas Blvd. Texarkana, TX 75501 EIN: 75-6000689			<b>PAYEE:</b> City of Texarkana 220 Texas Blvd. Texarkana, TX 75501				
<b>PROJECT MANAGER</b> Craig Lindholm 220 Texas Blvd. Texarkana, TX 75501 E-Mail: CLindolm@txkusa.org Phone: 903-798-3902		<b>EPA PROJECT OFFICER</b> Amber Perry 1445 Ross Avenue, Suite 1200, 6SF-VB Dallas, TX 75202-2733 E-Mail: Perry.Amber@epa.gov Phone: 214-665-3172		<b>EPA GRANT SPECIALIST</b> Dannell Brown Grant Programs Section, 6MD-CG E-Mail: Brown.Dannell@epa.gov Phone: 214-665-7279			
<b>PROJECT TITLE AND DESCRIPTION</b> City of Texarkana Brownfields Multi-Purpose This Brownfields Multi-Purpose Pilot assistance agreement will allow the City of Texarkana, TX to assess and clean up the property located at 203/205 W. Broad Street in Texarkana, TX.							
<b>BUDGET PERIOD</b> 10/01/2012 - 09/30/2015		<b>PROJECT PERIOD</b> 10/01/2012 - 09/30/2015		<b>TOTAL BUDGET PERIOD COST</b> \$440,000.00			
				<b>TOTAL PROJECT PERIOD COST</b> \$440,000.00			
<b>NOTICE OF AWARD</b>							
Based on your application dated 08/14/2012, including all modifications and amendments, the United States acting by and through the US Environmental Protection Agency (EPA), hereby awards \$400,000. EPA agrees to cost-share 90.91% of all approved budget period costs incurred, up to and not exceeding total federal funding of \$400,000. Such award may be terminated by EPA without further cause if the recipient fails to provide timely affirmation of the award by signing under the Affirmation of Award section and returning all pages of this agreement to the Grants Management Office listed below within 21 days after receipt, or any extension of time, as may be granted by EPA. This agreement is subject to applicable EPA statutory provisions. The applicable regulatory provisions are 40 CFR Chapter 1, Subchapter B, and all terms and conditions of this agreement and any attachments.							
<b>ISSUING OFFICE (GRANTS MANAGEMENT OFFICE)</b>			<b>AWARD APPROVAL OFFICE</b>				
<b>ORGANIZATION / ADDRESS</b> Grant Programs Section, 6MD-CG 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733			<b>ORGANIZATION / ADDRESS</b> U.S. EPA, Region 6 Superfund 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733				
<b>THE UNITED STATES OF AMERICA BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY</b>							
<b>Digital signature applied by EPA Award Official</b> Donna Miller - Chief Grant Programs Section					<b>DATE</b> 09/27/2012		
<b>AFFIRMATION OF AWARD</b>							
<b>BY AND ON BEHALF OF THE DESIGNATED RECIPIENT ORGANIZATION</b>							
<b>SIGNATURE</b> <i>Charles L. Bassett Jr.</i>		<b>TYPED NAME AND TITLE</b> Charles L. Bassett, Jr.			<b>DATE</b> 10-18-12		





UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

MAY 24 2012

OFFICE OF  
SOLID WASTE AND  
EMERGENCY RESPONSE

Honorable Stephen A. Mayo  
Mayor of Texarkana  
City Hall - Texas Municipal Building  
West 3rd and Texas Boulevard  
Texarkana, TX 75501

RECEIVED

MAY 30 2012

Per JS

Dear Mayor Mayo:

On behalf of the United States Environmental Protection Agency (EPA), I am pleased to congratulate you and confirm that the City of Texarkana, Texas, was selected as one of the entities EPA will begin negotiations with to award a cooperative agreement for a revolving loan fund grant. The City of Texarkana, Texas, submitted an outstanding grant proposal, and we deeply appreciate the tremendous commitment of time and energy that went into its preparation.


Through the Small Business Liability Relief and Brownfields Revitalization Act of 2002, EPA is working to help states and communities around the country clean up and revitalize brownfield sites. We fully expect that these brownfield projects will provide benefits to the environment and economy of local communities. Mary Kemp, your Regional Brownfields Coordinator (214-665-8358), will work closely with the City of Texarkana, Texas, to negotiate the cooperative agreement prior to the grant award.

We look forward to working with your staff on the Brownfields program in continued Federal, state, and local government cooperation.

Sincerely,

David R. Lloyd, Director  
Office of Brownfields and Land Revitalization

cc: Mary Kemp

	<b>U.S. ENVIRONMENTAL PROTECTION AGENCY</b>  <b>Cooperative Agreement</b>		GRANT NUMBER (FAIN): 00F62501		DATE OF AWARD
			MODIFICATION NUMBER: 0		09/26/2012
			PROGRAM CODE: BF		MAILING DATE
			TYPE OF ACTION New		10/03/2012
			PAYMENT METHOD:		ACH# 67020
RECIPIENT TYPE: Municipal			Send Payment Request to: Las Vegas Finance Center		
RECIPIENT: City of Texarkana 220 Texas Blvd. Texarkana, TX 75501 EIN: 75-6000689			PAYEE: City of Texarkana 220 Texas Blvd. Texarkana, TX 75501		
PROJECT MANAGER		EPA PROJECT OFFICER		EPA GRANT SPECIALIST	
Craig Lindholm 220 Texas Blvd. Texarkana, TX 75501 E-Mail: CLindholm@txkusa.org Phone: 903-798-3902		Amber Perry 1445 Ross Avenue, Suite 1200, 6SF-VB Dallas, TX 75202-2733 E-Mail: Perry.Amber@epa.gov Phone: 214-665-3172		Dannell Brown Grant Programs Section, 6MD-CG E-Mail: Brown.Dannell@epa.gov Phone: 214-665-7279	
<b>PROJECT TITLE AND DESCRIPTION</b> City of Texarkana RLF This funding will allow the City of Texarkana, Texas to develop and establish a local Brownfields Program. The City of Texarkana, Texas will make loans and/or subgrants for environmental cleanup, market the Revolving Loan Fund Program, and conduct outreach activities to inform citizens and communities about the program in Texarkana, Texas.					
BUDGET PERIOD 10/01/2012 - 09/30/2016		PROJECT PERIOD 10/01/2012 - 09/30/2016		TOTAL BUDGET PERIOD COST \$1,080,000.00	
				TOTAL PROJECT PERIOD COST \$1,080,000.00	
<b>NOTICE OF AWARD</b>  Based on your application dated 08/10/2012, including all modifications and amendments, the United States acting by and through the US Environmental Protection Agency (EPA), hereby awards \$900,000. EPA agrees to cost-share 83.33% of all approved budget period costs incurred, up to and not exceeding total federal funding of \$900,000. Such award may be terminated by EPA without further cause if the recipient fails to provide timely affirmation of the award by signing under the Affirmation of Award section and returning all pages of this agreement to the Grants Management Office listed below within 21 days after receipt, or any extension of time, as may be granted by EPA. This agreement is subject to applicable EPA statutory provisions. The applicable regulatory provisions are 40 CFR Chapter 1, Subchapter B, and all terms and conditions of this agreement and any attachments.					
ISSUING OFFICE (GRANTS MANAGEMENT OFFICE)			AWARD APPROVAL OFFICE		
ORGANIZATION / ADDRESS			ORGANIZATION / ADDRESS		
Grant Programs Section, 6MD-CG 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733			U.S. EPA, Region 6 Superfund 1445 Ross Avenue, Suite 1200 Dallas, TX 75202-2733		
<b>THE UNITED STATES OF AMERICA BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY</b>					
Digital signature applied by EPA Award Official Donna Miller - Chief Grant Programs Section					DATE 09/26/2012
<b>AFFIRMATION OF AWARD</b>					
<b>BY AND ON BEHALF OF THE DESIGNATED RECIPIENT ORGANIZATION</b>					
SIGNATURE		TYPED NAME AND TITLE			DATE
		Charles L. Bassett Jr., Interim City Manager			



OFFICE OF THE ASSISTANT SECRETARY FOR  
COMMUNITY PLANNING AND DEVELOPMENT

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
WASHINGTON, DC 20410-7000

RECEIVED

APR 04 2014

Per JS

March 18, 2014

The Honorable Bob Bruggeman  
Mayor of Texarkana  
West 3rd And Texas Boulevard  
Texarkana, TX 75501



Dear Mayor Bruggeman:

I am pleased to inform you of your jurisdiction's Fiscal Year (FY) 2014 allocations for the Office of Community Planning and Development's (CPD) formula programs, which provide funding for housing, community and economic development activities, and assistance for low- and moderate-income persons and special populations across the country. President Obama signed Public Law 113-76 on January 17, 2014, which includes FY 2014 funding for these programs. Your jurisdiction's FY 2014 available amounts are:

Community Development Block Grant (CDBG)	\$311,632
HOME Investment Partnerships (HOME)	\$ 0
Housing Opportunities for Persons with AIDS (HOPWA)	\$ 0
Emergency Solutions Grants (ESG)	\$ 0

This letter also highlights a few important issues. First, a new requirement regarding the use of CDBG funds was placed in the FY 2014 HUD appropriation bill. A metropolitan city, urban county, unit of general local government, or Indian tribe, or insular area that directly or indirectly receives CDBG funds may not sell, trade, or otherwise transfer all or any portion of such funds to another such entity in exchange for any other funds, credits or non-Federal considerations, but must use such funds for activities eligible under Title I of the Act. Also, as you may know, the CDBG program marks its 40<sup>th</sup> anniversary this year; please watch for events to celebrate its achievements.

In addition, please note that Congress increased the FY 2014 appropriation for ESG by 16% from the FY 2013 allocation to \$250 million.

Finally, if you would like assistance from CPD in redesigning, prioritizing or targeting your programs, either you or the head of the agency that administers your program may request technical assistance by visiting the OneCPD Resource Exchange ([www.onecpd.info](http://www.onecpd.info)) and clicking the Technical Assistance tab.



CPD looks forward to working with you in partnership to successfully meet the challenges we face. Please contact your local CPD office if you or your staff has any questions or comments.

Sincerely,

A handwritten signature in black ink that reads "Mark Johnston". The signature is written in a cursive style with a large, stylized "M" and "J".

Mark Johnston  
Deputy Assistant Secretary  
for Special Needs Program



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
WASHINGTON, DC 20410-7000

OFFICE OF ASSISTANT SECRETARY  
FOR COMMUNITY PLANNING AND DEVELOPMENT

April 28, 2011

Mrs. Libby Woodruff  
Grants Coordinator  
City of Texarkana  
220 Texas Blvd  
Texarkana, TX 75501

Dear Mrs. Woodruff:

Congratulations! I am delighted to inform you that the homeless assistance application(s) submitted by your organization in the 2010 McKinney-Vento homeless assistance competition was selected for funding in the amount of \$907,635. Enclosed is a list that contains the name of the individual projects and the project number for each funded application.

The Continuum of Care (CoC) Homeless Assistance Program is an important part of HUD's mission. CoCs all over the country continue to improve the lives of homeless men, women and children through their local planning efforts and through the direct housing and service programs funded in this year's competition. The programs and CoCs funded through the CoC Homeless Assistance Program continue to illustrate their value by improving accountability and performance every year. I commend you on the outstanding work of your program, and encourage you to continue to strive for excellence in the fight against homelessness.

Congratulations again on your award. You will be receiving a letter from your local HUD field office providing more information about finalizing your award. We are counting on you to use these important resources in a timely and effective manner.

Sincerely,

Mercedes Márquez  
Assistant Secretary

Enclosure(s)

Enclosure

TX0298B6T071000  
TX-607 - NEW - Texarkana Homeless Coalition: Doorways Home  
\$ 907,635

Total Awarded: **\$907,635**



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
Fort Worth Regional Office, Region VI  
Office of Community Planning and Development  
801 Cherry Street, Unit #45, Ste. 2500  
Fort Worth, TX 76102  
[www.hud.gov](http://www.hud.gov)

SEP 13 2012

F. Larry Sullivan, City Manager  
City of Texarkana  
PO Box 1967  
Texarkana, Texas 75504-1967

Dear Dr. Sullivan:

SUBJECT: Executed Grant Agreement  
Supportive Housing Program  
Project Number TX0298B6T071000

I am pleased to return your copy of the executed Grant Agreement under the Department of Housing and Urban Development's Supportive Housing Program.

If you have any questions, please contact Mark Roy, Senior Community Planning and Development Representative, at (817) 978-5944.

Sincerely,

A handwritten signature in blue ink, which appears to read "Shirley J. Henley".

 Shirley J. Henley  
Director

Enclosure



U.S. Department of Housing and Urban Development  
Office of Community Planning and Development  
801 Cherry Street  
Unit#45-Suite 2500  
Ft. Worth, TX 76102

Grant Number: TX0298B6T071000  
Project Name: TX-607 - NEW - Texarkana Homeless Coalition: Doorways Home  
Total Award Amount: \$907,635  
Component: TH  
Recipient: City of Texarkana  
Official Contact Person and Title: David Orr, Administrative Services Manager  
Telephone Number: (903) 798-3903  
Fax Number: (903) 798-3934  
E-mail Address: [david.orr@txkusa.org](mailto:david.orr@txkusa.org)  
EIN/Tax ID Number: 75-6000689  
DUNS Number: 062929187  
Effective Date: 2/23/12  
Project Location(s): Scattered Sites

### **2010 SUPPORTIVE HOUSING PROGRAM GRANT AGREEMENT - New**

This Grant Agreement is made by and between the United States Department of Housing and Urban Development (HUD) and the Recipient, which is described in section 1 of Attachment A, attached hereto and made a part hereof.

The assistance which is the subject of this Grant Agreement is authorized by the McKinney-Vento Homeless Assistance Act 42 U.S.C. 11381 (hereafter "the Act"). The term "grant" or "grant funds" means the assistance provided under this Agreement. This grant agreement will be governed by the Act, the Supportive Housing rule codified at 24 CFR 583, which is attached hereto and made a part hereof as Attachment B, and the Notice of Funding Availability (NOFA), that was published in two parts. The first part was the Policy Requirements and General Section of the NOFA, which was published June 11, 2010, at 75 FR 33323, and the second part was the Continuum of Care Homeless Assistance Programs section of the NOFA, which is located at <http://archives.hud.gov/funding/2010.grpcoc.cfm>. The term "Application" means the application submission on the basis of which HUD, including the certifications and assurances and any information or documentation required to meet any grant award conditions, on the basis of which HUD approved a grant. The Application is incorporated herein as part of this Agreement, however, in the event of a conflict between any part of the Application and any part of the Grant Agreement, the latter shall control. The Secretary agrees, subject to the terms of the Grant Agreement, to provide the grant funds in the amount specified at section 2 of Attachment A for the approved project described in the application. The Recipient agrees, subject to the terms of the Grant Agreement, to use the grant funds for eligible activities during the term specified at section 3 of Attachment A.

The Recipient must provide a 25 percent cash match for supportive services.

The Recipient agrees to comply with all requirements of this Grant Agreement and to accept responsibility for such compliance by any entities to which it makes grant funds available.

The Recipient agrees to participate in a local Homeless Management Information System (HMIS) when implemented.

If the Recipient is a State or other governmental entity required to assume environmental responsibility, it agrees that no costs to be paid or reimbursed with grant funds will be incurred before the completion of such responsibilities and HUD approval of any required Request for Release of Funds.

The Recipient and project sponsor, if any, will not knowingly allow illegal activities in any unit assisted with grant funds.

The Recipient agrees to draw grant funds at least quarterly.

If, in the application, the Recipient indicated that activities in any project will be carried out in an Empowerment Zone, an Enterprise Community, or an Enhanced Enterprise Community, as designated by HUD or the Department of Agriculture, the Recipient agrees to give priority placement in that project to eligible persons whose last known address was within the designated EZ/EC area or who are homeless persons living on the streets or in shelters within the designated areas.

HUD notifications to the Recipient shall be to the address of the Recipient as written above, unless HUD is otherwise advised in writing. Recipient notifications to HUD shall be to the HUD Field Office executing the Grant Agreement. No change may be made to the project nor any right, benefit, or advantage of the Recipient hereunder be assigned without prior written approval of HUD.

For any project funded by this grant, which is also financed through the use of the Low Income Housing Tax Credit, the following applies:

HUD recognizes that the Recipient or the project sponsor will or has financed this project through the use of the Low-Income Housing Tax Credit. The Recipient or project sponsor shall be the general partner of a limited partnership formed for that purpose. If grant funds were used for acquisition, rehabilitation or construction, then, throughout a period of twenty years from the date of initial occupancy or the initial service provision, the Recipient or project sponsor shall continue as general partner and shall ensure that the project is operated in accordance with the requirements of this Grant Agreement, the applicable regulations and statutes. Further, the said limited partnership shall own the project site throughout that twenty-year period. If grant funds were not used for acquisition, rehabilitation or new construction, then the period shall not be twenty years, but shall be for the term of the grant agreement and any renewal thereof. Failure to comply with the terms of this paragraph shall constitute a default under the Grant Agreement.

For any project receiving funds for acquisition, construction or rehabilitation, the following applies:

The Recipient is required to execute and file for record a deed restriction, covenant running with the land or similar arrangement that will assure to HUD's satisfaction, compliance with the twenty-year term of commitment and a lien against the property, in a form to be approved by HUD, to secure HUD's interest in the repayment of the grant.

If the Recipient and/or subrecipient wishes to sell or otherwise dispose of the assisted real property, they must request and receive written approval from the Department to dispose of the real property, advertise that disposition conditions apply to the assisted property, and abide by any other terms or conditions prescribed by HUD in the approval letter.

For projects involving acquisition, compliance with the recording requirement must be documented before release of any funds other than acquisition funds. For projects involving new construction or rehabilitation activities, compliance must be documented prior to the first release of federal funds. Evidence will be an original, executed document, in a form satisfactory to HUD, accompanied by a recording receipt. Upon completion of recordation, Recipient will provide HUD with an original, executed, recorded document.

A default shall consist of any use of grant funds for a purpose other than as authorized by this Grant Agreement, failure in the Recipient's duty to provide the supportive housing for the minimum term in accordance with the requirements of the Attachment A provisions, noncompliance with the Act or Attachment B provisions, any other material breach of the Grant Agreement, or misrepresentations in the application submissions which, if known by HUD, would have resulted in this grant not being provided. Upon due notice to the Recipient of the occurrence of any such default and the provision of a reasonable opportunity to respond, HUD may take one or more of the following actions:

- (a) direct the Recipient to submit progress schedules for completing approved activities; or
- (b) issue a letter of warning advising the Recipient of the default, establishing a date by which corrective actions must be completed and putting the Recipient on notice that more serious actions will be taken if the default is not corrected or is repeated; or
- (c) direct the Recipient to establish and maintain a management plan that assigns responsibilities for carrying out remedial actions; or
- (d) direct the Recipient to suspend, discontinue or not incur costs for the affected activity; or
- (e) reduce or recapture the grant; or
- (f) direct the Recipient to reimburse the program accounts for costs inappropriately charged to the program; or
- (g) continue the grant with a substitute Recipient of HUD's choosing; or
- (h) other appropriate action including, but not limited to, any remedial action legally available, such as affirmative litigation seeking declaratory judgment, specific performance, damages, temporary or permanent injunctions and any other available remedies.

✓ No delay or omission by HUD in exercising any right or remedy available to it under this Grant Agreement shall impair any such right or remedy or constitute a waiver or acquiescence in any Recipient default.

Recipients of assistance for acquisition, rehabilitation, or new construction shall file a certification of continued use for supportive housing for each year of the 20-year period from the date of initial occupancy.

The Grantee shall comply with requirements established by the Office of Management and Budget (OMB) concerning the Dun and Bradstreet Data Universal Numbering System (DUNS), the Central Contractor Registration (CCR) database, and the Federal Funding Accountability and Transparency Act, including Appendix A to 2 CFR Part 25 (final guidance entitled Financial Assistance Use of Universal Identifier and Central Contractor Registration, published September 14, 2010 at 75 FR 55671) and Appendix A to 2 CFR Part 170 (interim final guidance entitled Requirements for Federal Funding Accountability and Transparency Act Implementation, published September 14, 2010 at 75 FR 55663).

This Grant Agreement constitutes the entire agreement between the parties hereto, and may be amended only in writing executed by HUD and the Recipient. More specifically, the Recipient shall not change recipients, location, services, or population to be served nor shift more than 10 percent of funds from one approved type of eligible activity to another without the prior written approval of HUD. The effective date of this Grant Agreement shall be the date of execution by HUD, except with prior written approval by HUD.



## SIGNATURES

This Grant Agreement is hereby executed as follows:

**UNITED STATES OF AMERICA**  
**Secretary of Housing and Urban Development**

By: Gary Holtberg 2/23/12  
Signature and Date

GARY HOLTBERG  
Print name of signatory

DEPUTY DIRECTOR, CPD  
Title

## RECIPIENT

City of Tarrant, Texas  
Name of Organization

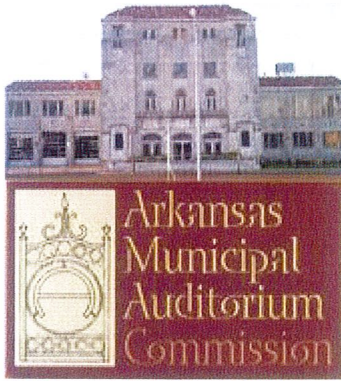
By: Danny Sullivan — 2-13-12  
Authorized Signature and Date

D. LARRY SULLIVAN  
Print name of signatory

City Manager, Tarrant, Texas  
Title

**United States Department of Agriculture  
Agricultural Marketing Service  
AGREEMENT FACE SHEET**

<b>1. Accounting Code:</b> 14142500DB80TMD3400ZZZZZZ		<b>2. Vendor I.D. (EIN):</b> 75-6000689		<b>3. DUNS Number:</b> 062929187			
<b>4. Agreement Number:</b> 14-FMPPX-TX-0157		<b>Amendment Number:</b>		<b>5. Type of Instrument:</b> Grant			
<b>6. CFDA Number:</b> 10.168							
<b>7. Title of Agreement:</b> Texarkana Farm to Table Initiative: Expanding Local Producer to Consumer Opportunities in Low Income Neighborhoods							
<b>8. Objective:</b> To increase low-income participation in area farmers' markets through increased SNAP/WIC benefits, launch a mobile farmers market with four locations, and expand farmer training and entrepreneurial development.							
<b>9. Statement of Work:</b> This agreement shall be carried out by the organizational units or officials of the Federal Agency and the Grantee in the manner and subject to the conditions provided in the Farmers' Market Promotion Program (FMPP) Grant Program General Terms and Conditions attached hereto and made a part of this agreement.							
<b>10. Legal Authority:</b> The Agricultural Act of 1946 (7 U.S.C. 1621-1627), the Farmer-to-Consumer Direct Marketing Act of 1976 (7 U.S.C. 3001-3006) and the recent passage of the Agriculture Act of 2014 (Public Law 113-79) (2014 Farm Bill) that reauthorized, funded, expanded, and renamed the Farmers Market Promotion Program as the "Farmers' Market and Local Food Promotion Program" (7 U.S.C. 3005).							
<b>11. Federal Agency (Name and Address):</b> Farmers' Market Promotion Program Agricultural Marketing Service United States Department of Agriculture Washington, DC 20250			<b>12. Grantee:</b> City of Texarkana, Texas 220 Texas Boulevard Texarkana, TX 755010				
<b>13. Federal Agency Project Manager:</b> Carmen H. Humphrey, FMPP Program Manager Telephone: (202) 720-8317 Email: Carmen.Humphrey@ams.usda.gov			<b>14. Grantee Project Coordinator:</b> John Whitson Telephone: (903)798-3900 E-mail: david.orr@txkusa.org				
<b>15. Period of Performance:</b> September 30, 2014 thru September 29, 2016			<b>16. Federal Agency Funding Amount:</b> \$93,746		<b>Non-Federal Matching Amount:</b> \$0		
<b>PROVISIONS</b>							
<b>This Grant Award incorporates the following:</b> <ul style="list-style-type: none"> <li>The referenced grantee 2014 FMPP Project Proposal Narrative and Supplemental Budget, including any AMS budget revisions – incorporated by reference.</li> <li>The grantee will complete activities outlined in the FMPP Project Proposal, Supplemental Budget Narrative, and Approved Award Budget.</li> <li>The Grantee agrees to comply with and require Sub-Grantees to comply with the requirements in the Farmers' Market Promotion Program (FMPP) Grant Program General Terms and Conditions – incorporated by reference.</li> <li>7 CFR Part 3015, 7 CFR Part 3016, 7 CFR Part 3019, and FAR 31.2 – incorporated by reference.</li> <li>The FMPP Announcement, Fiscal Year 2014 Request for Applications, including all requirements and post-award grant management – incorporated by reference.</li> <li>The obligation of funds may be terminated without further cause unless the recipient commences the timely drawdown of funds; Initial drawdown must be made within the first eight (8) months of the project.</li> <li>Awards made under this announcement are subject to the provisions contained in the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012, P.L. No. 112-55, Division A, Sections 738 and 739 regarding corporate felony convictions and corporate federal tax delinquencies.</li> </ul>							
<b>FOR THE UNITED STATES DEPARTMENT OF AGRICULTURE</b>							
This agreement, subject to the provisions above, shall constitute an obligation of funds on behalf of the Government, unless amended or terminated by mutual consent of the parties in writing, or terminated by either party upon 60 days notice in writing.							
<b>17. Federal Agency Representative Approval:</b>  Arthur L. Neal Deputy Administrator Transportation and Marketing Programs Agricultural Marketing Service			<b>18. Grantee Representative Approval (Please Print):</b> Name: John A. Whitson  Title: City Manager Texarkana, TX				
<b>19. Federal Agency Representative Approval Signature:</b> <div style="display: flex; align-items: center;"> <div style="flex: 1;"> <b>ARTHUR NEAL</b>  <small>Digitally signed by ARTHUR NEAL DN: cn=Arthur L. Neal, o=USDA, ou=Department of Agriculture, email=arl.neal@usda.gov, c=US Date: 2014.09.29 09:24:39 -0400</small> </div> <div style="flex: 1; border-left: 1px solid black; height: 40px; margin-left: 5px;"></div> </div>		<b>Date:</b>		<b>20. Grantee Representative Approval Signature:</b> <div style="display: flex; align-items: center;"> <div style="flex: 1;">   <small>Digitally signed by John A. Whitson DN: cn=John A. Whitson, o=City of Texarkana, ou=City of Texarkana, email=jwhitson@cityoftexarkana.com, c=US Date: 2014.09.29 09:24:39 -0400</small> </div> <div style="flex: 1; border-left: 1px solid black; height: 40px; margin-left: 5px;"></div> </div>		<b>Date:</b> 13 OCT 14	




JOHN WHITSON  
CITY MANAGER, TEXARKANA, TX  
220 W 3<sup>RD</sup> ST  
TEXARKANA TX 75501

To John Whitson:

The Arkansas Municipal Auditorium Commission (AMAC), a non-profit organization that is actively engaged in: restoring a historic property to operational condition for the benefit of the community; promoting recognition of the auditorium's historical role in the region as a cultural venue; and encouraging tourism to downtown, supports assessment and clean-up of the environmental condition of the auditorium and other buildings in the historic downtown. We recognize this area adjacent to railroad activity was susceptible to contamination of various pollutants and use of unsafe materials in the era of construction of many building projects. Therefore are in support of efforts to assess pollutants and restore this and other buildings, grounds, air and water as may be needed to protect and promote activity in historic downtown Texarkana USA and will assist by making brownfields material available.

The Arkansas Municipal Auditorium is a unique building designed by local architects to house what was the entire local government offices including Arkansas side of the community police, fire, administration, jail and courthouse. The Auditorium was a cultural powerhouse for the region with a history of performances by Johnny Cash, Elvis Presley, Fats Domino, Lois Towles, Mae West and a multitude of other talents and has massive potential for tourism with successful revitalization of our downtown with the environmental condition of the area a big part of that necessary investment. Although this grant may or may not directly benefit our worthy project we know the economic development of the area is needed and a worthy goal for all partners involved and environmental issues are often a roadblock that needs to be removed therefore we offer our support of Brownfield grant applications.

  
John Thomas,  
President



## Believe in Beverly Neighborhood Association

220 Texas Blvd., Texarkana, Texas 75501

December 2, 2016

John Whitson  
City Manager  
City of Texarkana, Texas  
P.O. Box 1967  
Texarkana, Texas 75501

Dear Mr. Whitson:

As part of our neighborhood revitalization program, the Believe in Beverly Neighborhood Association is excited to support the Texarkana USA Brownfields Coalition's application for EPA Brownfields Assessment funding.

The members of the Believe in Beverly Neighborhood Association are dedicated members of the Beverly community and surrounding area. Our community was once a thriving residential neighborhood; now, we are fighting to bring it back from generations of poverty, neglect, and environmental damage. There are several lots that may be contaminated with lead based paint and asbestos as well as other environmental contaminants related to abandoned, derelict homes, and storm water run-off and street flooding. We are concerned about the obesity and asthma rates in our community that may be a result of these environmental factors. Approximately 70% of homes are headed by single mothers and our poverty rate exceeds 50%. Median household income is virtually unchanged since 2010 at just over \$17,000. About 3% of the population has a bachelor's degree or higher, despite our community's location across a street from Texarkana's community college.

As you know, the Believe in Beverly Neighborhood Association has committed countless volunteer hours over the past five years to the Texarkana community and was officially recognized as a neighborhood association by the Texarkana, Texas City Council under Resolution 2016-072. The association will dedicate 120 hours over the three-year period to assist the coalition with involving and informing the public regarding site selection, social justice concerns, historic preservation, and economic development.

Specifically, our efforts will include spreading the word and encouraging people of the neighborhood to advocate for clean air and water, support the Coalition's efforts to help us make our community more livable and walkable. We are willing to attend public meetings, share on Facebook, hand out flyers, and call our friends and neighbors. The value of this commitment is \$3,500.00.

We appreciate this opportunity to serve in this capacity and look forward to a continued relationship with the City of Texarkana, Texas.

Sincerely,

Tylesha Ross, President  
Believe in Beverly Neighborhood Association

Cc: Adra Hallford, Planning and Community Development





## ecology and environment, inc.

Global Environmental Specialists

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2 Riverway, Suite 625  
Houston, Texas 77056  
Tel: (713) 344-3000, Fax: (713) 344-3001

December 16, 2016

John A. Whitson, ICMA-CM  
City Manager  
City of Texarkana  
P.O. Box 1967  
Texarkana, TX 75504

### **RE: SUMMARY OF BROWNFIELDS EXPERIENCE FOR THE CITY OF TEXARKANA**

Dear Mr. Whitson:

**BACKGROUND:** The City of Texarkana is currently on the shortlist to receive up to \$20 million in NRDA funding from the Texas NRDA Trustees as a result of the Tronox/Kerr-McGee court settlement to address the injuries caused by the former Kerr-McGee Creosote Site in Texarkana. Ecology and Environment, Inc. (E & E) is a project partner with the City of Texarkana helping to conceive and design a coordinated network of ecological restoration projects within the City of Texarkana leading into and out of the former Kerr-McGee site. The project includes multiple construction projects involving wetlands creation, stream restoration, and forested hardwood preservation/enhancement. During the pre-construction and construction processes, the discovery of potentially hazardous materials is a distinct possibility. As a result, the City of Texarkana envisions the use of EPA Brownfield grant funds to address potential contamination issues during the implementation of the overall project. E & E's experience in the EPA/TCEQ Brownfields Program, which is summarized below, makes us ideally suited to team with the City of Texarkana in the implementation of its Brownfields Grant programs.

### **ECOLOGY AND ENVIRONMENT BROWNFIELDS EXPERIENCE SUMMARY IN TEXAS**

E&E's experience with the Brownfields Program began during the early implementation of the program in the early 1990's when the site-specific, risk-based corrective action regulatory process facilitated the safe redevelopment of impaired sites within urban areas. One of our early tasks for EPA Region 6 was the development of the Brownfields Redevelopment Information Management System (BRIMS) to manage the multiple sites and data associated with the Brownfields Program. E & E's work continued through our recent Brownfields work to transform a parking lot in the middle of downtown Dallas into the acclaimed Belo Gardens Park.

E & E had held multiple contracts with EPA Region 6 for the Technical Assistance Team (TAT) and Superfund Technical Assistance and Response Team (START), which were contracting mechanisms to support federally-led brownfields redevelopment throughout Texas. E & E also held multiple state contracts via TCEQ (and its predecessors) for work on Superfund and Brownfields sites throughout Texas. In addition, E & E held multiple contracts with US Corps of Engineers (Ft. Worth and Tulsa Districts) which included support for the EPA Region 6 Brownfields Program.

Mr. John Whitson  
December 16, 2016  
Page 2

To support the EPA Targeted Brownfield Assessment (TBA) program through contractual agreement with USACE, E & E teams conducted Phase II environmental site assessments (ESAs) at various Brownfield sites throughout Texas. For example, in Austin, we completed Phase I and II ESAs at the Samson Park/Austin Lamar Brownfield site. We also completed Phase I and II ESAs at 10 Brownfield sites belonging to the City of Mansfield, Texas.

On behalf of the USACE Fort Worth District, we completed Phase I and II site investigations for a Brownfield site in the City of Temple, which the local Citizens for Progress (CFP) organization intends to redevelop; and for a former grain storage facility in Bastrop, which was planned for reuse as a fine arts facility. We also completed a Phase II site investigation for the Supply Row site in Houston.

As demonstrated above, E & E has an extensive array of experience in supporting Brownfields Programs and we feel we are ideally suited to support the City of Texarkana during the implementation of its very important Brownfields Program. We look forward to working with you and your staff.

Sincerely,

ECOLOGY AND ENVIRONMENT, INC.

A handwritten signature in black ink, appearing to read 'Michael Donnelly', with a stylized flourish at the end.

Michael Donnelly, PMP  
Vice President

cc: Adra Hallford  
Georganna Collins  
David Donohue



*MISSION: Economic Development through Historic Preservation, Re-Purposing, Education, and Community Involvement.*

December 16, 2016

John Whitson  
City Manager  
City of Texarkana, TX  
P.O. Box 1967  
Texarkana, TX 75504

Dear Mr. Whitson:

Main Street Texarkana is pleased to support the city of Texarkana, USA's Assessment Coalition application to the Environmental Protection Agency Brownfields Assessments program.

Main Street Texarkana is a community-based organization serving both cities of Texarkana, TX and Texarkana, AR in the redevelopment and revitalization of historic downtown Texarkana. Main Street is a national organization with over 2000 communities participating in the strategic structure that drives the economic development of downtown communities through the reuse of historic buildings. The Main Street organization strongly supports the positive impact to communities by preserving its historic business fabric.

Main Street has been an active partner with the cities for over 10 years in the redevelopment of downtown and is excited to participate in this project. Working first-hand with businesses and building owners, we see the critical need for assessments as the first step toward before beginning the critical process of reuse and development.

We have worked to develop and implement plans for redevelopment of the State Line Corridor, Courthouse Square Initiative, Hotel Grim, Union Station, AR Municipal Auditorium, 203/205 W. Broad St., Kress Bldg., Regency Bldg., Kidtopia Park, the Perot Market Square, Farmer's Market, Railway Park, the CDFA Technical Assistance meetings, and many other projects and public meetings. With the support and advantage of working with two state lead Main Street programs, Texarkana reaps the rewards of multiple partnerships at the state and national levels. As a fully accredited, National Main Street Center organization, we have proven success of partnerships needed for projects of this magnitude and are excited to once again have opportunity to work with the project partners.

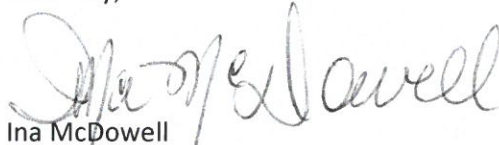
Main Street Texarkana has previously worked with the cities to include environmental assessment and clean-up in the Comprehensive Plans, CDBG plans, Bike and Pedestrian Plans, and many other foundational planning efforts, giving us the opportunity to give the community a voice at the table. We often act as a communication bridge between the two

cities, informing and engaging residents and stake holders to participate in important planning and implementation activities. For example, Dine on the Line event gives us the opportunity to engage the community in a most familiar way, allowing them to see and experience downtown as one community, undivided by an artificial line. Through radio, television, our website, Facebook, and presentations to other local community-based organizations, we promote continual engagement.

We support the Texarkana, USA Assessment Coalition's application, recognizing that environment assessments are essential to redevelopment in downtown and the corridors to this important historical asset. Our commitment includes 120 hours of informing and engaging the community through Facebook, press releases, newsletters, website, and other local media sources at a value of \$3,600 over 3 years.

If you have any questions, please do not hesitate to contact me at 903-792-7191, or [mainstreet@texarkana.org](mailto:mainstreet@texarkana.org).

Sincerely,

A handwritten signature in cursive script that reads "Ina McDowell". The signature is written in dark ink and is positioned above the printed name and title.

Ina McDowell  
Executive Director

Cc: Adra Hallford, Planning and Community Development





December 7, 2016

To Whom It May Concern,

This is a letter of support for the City of Texarkana, Texas in preparing an interactive inventory of contaminated or potentially contaminated sites in our area. The STEM Club at Texarkana College is very excited about the opportunity to be a part of this effort and to assist in any way that we can.

For the past 30 or more years, Texarkana College has been the home of the award-winning Earth Club. Students in this club have participated in various projects, locally and statewide, related to water quality, recycling, sponsoring the local Audubon Society meetings, and much more. This past year, our club expanded to include all areas of science, technology, engineering, and math (STEM). Our some 40 members currently are conducting water quality tests on two local bodies of water as part of the Texas Stream Team Initiative, helping the city with efforts such as National Night Out, city-wide electronics recycling, maintaining the outdoor classroom at Texarkana College, and many more projects.

In talking with Ms. Adra Hallford with the city, I think this effort would be a perfect fit for our members. I think it would provide very valuable experience and interest to our students and really enhance their studies at our school. Students could not only get some field experience but learn how to analyze and catalog data. Additionally, they would be involved in something that is important to our area and feel that they are making a difference in the lives of people in our city. In short, we would absolutely love to be a part of it.

In terms of time that we could devote to the project, I think we could easily commit to 5-10 hours/week, possibly more as I think students will be excited about this and really want to be involved.

I so much appreciate the opportunity to participate in this! If I can provide any additional information please don't hesitate to contact me.

Sincerely,

Dr. Catherine Hagen Howard  
Dean STEM/Professor Chemical and Biological Sciences  
Texarkana College  
[Catherine.howard@texarkanacollege.edu](mailto:Catherine.howard@texarkanacollege.edu)



**BUILDING AMERICA®**

February 1, 2016

Ms. Mary L. Beck  
Assistant City Planner/Acting Preservation Officer  
City of Texarkana, Arkansas  
PO Box 2711  
Texarkana, AR 75504

Dear Ms. Beck:

I am very pleased to formally advise you that the Union Pacific Foundation Board has approved a \$5,000.00 grant to City of Texarkana, Arkansas in 2016, to help fund Front Street Festival Plaza improvements. A representative from Union Pacific will contact you during the month of June to arrange for delivery of the check.

Union Pacific has a long-standing commitment to improve the quality of life in the communities we serve and where our employees live and work. Our vision is that Union Pacific employees will take pride in their company's civic leadership and that our customers and shareholders will appreciate and recognize Union Pacific as an excellent corporate citizen.

We are proud to support City of Texarkana, Arkansas and extend our best wishes for continued success.

Sincerely,

Scott D. Moore  
President

c: Brandon Morris



## Texarkana Metropolitan Planning Organization

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Cities of Texarkana, AR ♦ Texarkana, TX ♦ Wake Village, TX ♦ Nash, TX  
Miller County, AR ♦ Bowie County, TX

December 16, 2016

John A. Whitson, City Manager  
City of Texarkana, Texas  
220 Texas Boulevard  
Texarkana, Texas 75501

Dear Mr. Whitson:

The Texarkana Metropolitan Planning Organization (MPO) is a federally mandated agency involved in transportation planning for the Texarkana area, in cooperation with the City of Texarkana, Texas, City of Texarkana, Arkansas, City of Nash, Texas, City of Wake Village, Texas, Bowie County, Texas, Miller County, Arkansas, Arkansas State Highway and Transportation Department and Texas Department of Transportation. Through efforts of these entities, a 25-year Metropolitan Transportation Plan (MTP) has been adopted to guide in the continued improvement to the transportation infrastructure including roadways, public transit, and bicycle and pedestrian facilities.

The Texarkana MPO supports efforts by the City of Texarkana, Texas to apply for the EPA Brownfields Coalition Assessment Grant in the amount of \$600,000. Utilization of these funds will be instrumental in paving the way for increased redevelopment in the downtown area of both Texarkana, Texas and Texarkana, Arkansas. Through use of these funds to assess the conditions at various locations and structures, including the Ritchie Grocery building, Union Station, property owners on the US 67 Corridor entering Texarkana, Arkansas and property owners on the US 67, US 82 and US 59 Corridor entrances to downtown on the Texas side, significant progress can be achieved in the redevelopment and improved livability for persons in the downtown area.

The Texarkana MPO works, in conjunction with local entities, as a liaison between federal, state and local partners on funded transportation corridor projects in the region. The Texarkana MPO have projects included in the MTP and Transportation Improvement program (TIP) which include improvements in these areas. The Texarkana MPO will coordinate with the City of Texarkana, Texas to provide assistance with components of the projects that are transportation related or impact the transportation system. The Texarkana MPO is committed to being a part of this project should funds become available from EPA Brownfields Assessment Grants. Assistance can be offered to the City of Texarkana, Texas related to multimodal transportation projects in these areas. The MPO is a participating member of the Texarkana's Comprehensive Planning Process.



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220 Texas Blvd. ♦ P.O. Box 1967 ♦ Texarkana, Texas 75504 ♦ [www.texarkanampo.org](http://www.texarkanampo.org)

Phone (903) 798-3927 ♦ Fax (903) 798-3773 ♦ E-mail [txkmpo@txkusa.org](mailto:txkmpo@txkusa.org)

December 16, 2016

It is hoped that the EPA will act favorably to approve these important grants for the benefit of the people of Texarkana, Texas.

Sincerely,

A handwritten signature in blue ink that reads "Rea Donna Jones". The signature is fluid and cursive, with the first name "Rea" starting with a large capital 'R' and the last name "Jones" ending with a stylized flourish.

Rea Donna Jones  
Texarkana MPO Study Director

Cc: Adra Hallford, Grants Developer

December 16, 2016

JOHN WHITSON, CITY MANAGER  
CITY OF TEXARKANA, TEXAS  
220 E. 3<sup>RD</sup> STREET  
TEXARKANA, TX 75501

Dear Mr. Whitson:

My name is David Peavy and I have recently acquired the Richie Grocery building, one of the oldest buildings in Texarkana, Arkansas. My plans are to develop the building with residential and commercial usage. In November of this year HEC Environmental Group did a limited assessment estimating \$36,000 for abatement. However, lead based paint has not been assessed. The total personal investment is 1.5 million dollars with hopes of redeveloping this historic structure. There is further need for assessment and we hope to benefit from Texarkana USA Brownfield Coalition assessment grant should it be awarded.

Sincerely,



David Peavy



The 1912 Richie Grocery Building is the only one of its century commercial building still standing on Front Street in Texarkana, as well as the largest one of a numerous one- to two-story commercial structures.



# Southwest Arkansas Planning & Development District, Inc.

101 Harvey Couch Blvd.  
P.O. Box 767  
Magnolia, Arkansas 71754-0767  
(870) 235-7519 • FAX (870) 234-0135

December 7, 2016

John A. Whitson  
City Manager  
City of Texarkana, Texas  
P.O. Box 1967  
Texarkana, Texas 75504

RE: Texarkana USA Coalition Application FY2017 Brownfield Assessment Grant

Dear Mr. Whitson,

As Executive Director of Southwest Arkansas Planning and Development District, Inc. (SWAPDD) and SWAPDD Brownfields Program, I want to provide this letter as support for the Texarkana USA Coalition application FY2017. SWAPDD's Brownfields experience began with our first application in 2009 and the award of assessment grants FY2013. SWAPDD grants were awarded to assess properties within a twelve county sixty-five city area in southwest Arkansas which includes the city of Texarkana, AR and Miller County where the City is located. SWAPDD has been working for the City and County providing assistance with various types of grants since 1967. Assistance to include submitting applications, administering grant awards, planning and development.

SWAPDD has assisted the City of Texarkana, AR with these projects:

- Crossroads Business Park – EDA - This project provided infrastructure to the Crossroads Business Park to develop the business park. The business park is now home to Holiday Springs Water Park, several hotel and restaurant establishments, with plans for future expansion of the Park.
- Cooper Tire Road – EDA - This project helped save Cooper Tire from closing the Texarkana Plant. The Texarkana facility was in danger of being one of three Cooper Tire plants in the nation to close. With help from the City, Arkansas Economic Development Commission and the Economic Development Administration, the plant was saved. The incentives and grant dollars improved infrastructure for the facility and helped retain 1200 jobs. Because of the investment, Cooper Tire incorporated a new product line and created 400 new jobs.
- Disaster Recovery "U of A Way" – EDA - Recently funded in 2016, this project will reconstruct a road and drainage infrastructure leading into UAMS and UACCH-Texarkana on U of A Way. This project will invest 1.38 million drainage improvements in the City and will attract approximately \$14 million in private investment from UAMS and USCCH as the City's first four year college.
- SWAPDD received a disaster grant for the city of Texarkana, AR in 2010 to make drainage improvements along Nix Creek, Ivy Creek, Seibert/Kniffin Street, Park Place, Draughn and College Streets. The project improvements were completed in 2014 with a total grant award of \$675,000. All of these improvements are located in the Texarkana USA Coalition's target area FY2017 application.
- Arkansas City Hall – The City had requested a Phase I and Phase II inspection on the City Hall building. Previous inspections were completed on the auditorium asbestos curtain, however, addition inspections

were necessary for the entire structure to determine remodel potential. The Phase I has been completed and our consultant, Terracon, has scheduled the Phase II inspection.

Southwest Arkansas Planning & Development District, Inc. will assist the City of Texarkana, AR and will collaborate with the Texarkana USA Coalition to improve Texarkana, AR's capacity to select sites based on human health risks, environmental justice and redevelopment potential. The Coalition's project will focus on Downtown Texarkana, its transportation and waterway corridors that intersect with downtown and Texarkana's poorest neighborhoods where poverty rates exceed fifty percent. Another Brownfield area to be included is **Mine-Scarred Lands** around Clay Pit Road that sits next to a public park and the new University of Arkansas Community College at Hope-Texarkana campus.

SWAPDD, Inc. will continue to support Texarkana, AR with the assessment grants awarded to SWAPDD, Inc. for our twelve county district where needed. SWAPDD, Inc. also pledges our support to the Coalition with our knowledge and resources to include assisting the Coalition planning committee by initially providing our Brownfield Program Manager to serve as an advisor to the planning committee and by offering our assistance with any projects the Coalition might require in the Texarkana, AR or Miller County area over the life of the grant. SWAPDD, Inc. estimates that over the course of the three year grant award period the number of hours dedicated to the project will be 200 hours at a total cost of \$6,200 (\$32 rate).

SWAPDD, Inc. concurs with an application being submitted to the Environmental Protection Agency on behalf of the Texarkana USA Coalition for an EPA Assessment Grant. This assessment grant will provide funds to inventory potential Brownfield's, prioritizing sites, conducting community involvement activities, and conducting site assessments and cleanup planning. Although progress has been made in identifying potential Brownfields, target areas, corridors and impacted neighborhoods in AR cover roughly 3,000 acres, with more than 300 known or suspected brownfields.

Please do not hesitate to contact me at 870-235-7517 if you need additional information:

Sincerely,



Renee Dycus

Executive Director

Southwest Arkansas Planning and Development District, Inc.

cc Adra Hallford, Planning and Community Development  
Jeff Whitten, Public Works Director, Texarkana, AR





December 15, 2016

John A. Whitson  
City Manager  
City of Texarkana, Texas  
P.O. Box 1967  
Texarkana, TX 75504

Subject line: Texarkana, USA EPA Brownfields Assessments Grants Coalition Application

Dear Mr. Whitson,

On behalf of Workforce Solutions Northeast Texas, I am pleased to provide this letter of support for the City of Texarkana, Texas, as the applicant for the Brownfields Coalition Assessment Grant. Workforce Solutions Northeast Texas works in partnership with the city of Texarkana TX, as well as the other Coalition members, the City of Texarkana, Arkansas and the Ark-Tex Council of Governments.

Workforce Solutions oversees and plans the local workforce development system for nine counties in Northeast Texas. Partnerships are critical to workforce development, driving the mission and vision for Northeast Texas. Workforce Solutions had the opportunity to partner with the City of Texarkana, TX on a previous Brownfields Grant that created a training program for Environmental Technicians. The training program was a great success, providing the opportunity for job seekers to obtain a number of recognized certifications, which ultimately led to a job and stable employment.

The region enjoys a number of economic advantages, including access to a large customer base, sophisticated supplier networks, and geographic location. The region benefits from the presence of a diverse and strong foundation of major industrial employers. While these benefits are indeed substantial, the region also faces a number of challenges. Some of these challenges are a direct result of severe economic disruption causing job losses.

Our records indicate the following job losses for the area since 2009: 700 workers at the Lone Star Army Ammunition Plant, 2000 workers at Red River Army Depot, 250 workers with the closure of the Alcoa Mill facility, 187 workers at URS (defense contractor), 141 workers at Community Education Centers, 100 workers at the Lear-Siegler Mobility Center, and 94 workers at VSE Corporation (defense contractor).

The mission and vision of the Coalition are extremely important to economic development efforts in the Texarkana region. Small business development and entrepreneurs are vital to job growth. Steps taken to renovate and revitalize areas of Texarkana will improve the small business climate, increasing the potential for job growth. Workforce Solutions Northeast Texas fully supports the City of Texarkana, TX Coalition in these efforts and will continue to work in partnership for the benefit of the Texarkana region.

Sincerely,

Randy Reed,  
Executive Director

CC: Adra Hallford, Planning and Community Development



## Application for Federal Assistance SF-424

\* 1. Type of Submission:

- ☐ Preapplication  
☒ Application  
☐ Changed/Corrected Application

\* 2. Type of Application:

- ☒ New  
☐ Continuation  
☐ Revision

\* If Revision, select appropriate letter(s):

\* Other (Specify):

\* 3. Date Received:

12/21/2016

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

### 8. APPLICANT INFORMATION:

\* a. Legal Name:

City of Texarkana, Texas

\* b. Employer/Taxpayer Identification Number (EIN/TIN):

75-6000689

\* c. Organizational DUNS:

0629291870000

### d. Address:

\* Street1:

P.O. Box 1967

Street2:

\* City:

Texarkana

County/Parish:

\* State:

TX: Texas

Province:

\* Country:

USA: UNITED STATES

\* Zip / Postal Code:

75504-1967

### e. Organizational Unit:

Department Name:

Division Name:

### f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

\* First Name:

Adrianna

Middle Name:

\* Last Name:

Hallford

Suffix:

Title:

Grants Developer

Organizational Affiliation:

\* Telephone Number:

903-277-7968

Fax Number:

\* Email:

adra.hallford@txkusa.org

## Application for Federal Assistance SF-424

### \* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

\* Other (specify):

### \* 10. Name of Federal Agency:

Environmental Protection Agency

### 11. Catalog of Federal Domestic Assistance Number:

66.818

CFDA Title:

Brownfields Assessment and Cleanup Cooperative Agreements

### \* 12. Funding Opportunity Number:

EPA-OLEM-OBLR-16-08

\* Title:

FY17 Guidelines for Brownfields Assessment Grants

### 13. Competition Identification Number:

NONE

Title:

### 14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

### \* 15. Descriptive Title of Applicant's Project:

Texarkana, USA Brownfields Assessments Coalition

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

**Application for Federal Assistance SF-424****16. Congressional Districts Of:**

\* a. Applicant

4

\* b. Program/Project

4

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

**17. Proposed Project:**

\* a. Start Date:

10/01/2017

\* b. End Date:

09/30/2020

**18. Estimated Funding (\$):**

\* a. Federal

600,000.00

\* b. Applicant

0.00

\* c. State

0.00

\* d. Local

0.00

\* e. Other

0.00

\* f. Program Income

0.00

\* g. TOTAL

600,000.00

**\* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**☐ a. This application was made available to the State under the Executive Order 12372 Process for review on☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.☒ c. Program is not covered by E.O. 12372.**\* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

**21. \*By signing this application, I certify (1) to the statements contained in the list of certifications\*\* and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances\*\* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ \*\* I AGREE

\*\* The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

Prefix:

\* First Name:

Adrianna

Middle Name:

\* Last Name:

Hallford

Suffix:

\* Title:

Grants Developer

\* Telephone Number:

903-277-7968

Fax Number:

\* Email:

adra.hallford@txkusa.org

\* Signature of Authorized Representative:

Adrianna Hallford

\* Date Signed:

12/21/2016